



Vlaanderen
is omgeving



Seismicity in Flanders

 **Eindrapport**

**DEPARTEMENT
OMGEVING**

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SEISMICITY IN FLANDERS

Deze studie beoogde een revisie van de seismiciteit in Vlaanderen. Hoewel algemeen beschreven als een regio met lage seismiciteit, werd Vlaanderen de voorbije jaren geconfronteerd met seismische activiteit gerelateerd aan een diepeaardwarmteproject. Voorafgaand aan dit project werd niet specifiek seismisch gemonitord op activiteiten in de diepe ondergrond van Vlaanderen en liet de detecteerbaarheid van het nationale meetnet niet overal toe om kleine bevingen te registreren. De natuurlijke microseismiciteit en het risico op geïnduceerde (micro)seismiciteit bij ondergrondtoepassingen in Vlaanderen is onvoldoende gekend. De Vlaamse Overheid wordt geconfronteerd met een reeks open vragen en onzekerheden binnen deze thematiek. Om adequate meetplannen te kunnen opleggen aan exploitaties en om een beter beeld te krijgen van de natuurlijke (micro)seismiciteit en de rol van breuken met het oog op een onderbouwde vergunningverlening, wenste Vlaanderen een gericht onderzoek aan te besteden. Deze studie diende daarom te focussen op i) de (gedeeltelijke) reconstructie van een natuurlijke aardbevingsbaseline voor zover gegevens bewaard zijn die dit kunnen reflecteren, ii) een beter begrip van de rol van breuken in de context van de (potentiële) toepassingen in de diepe ondergrond van Vlaanderen, iii) het opzetten van adequate seismische monitoring van zulke activiteiten en van de natuurlijke baseline en iv) een evaluatie van de geïnduceerde aardbevingen bij het diepeaardwarmteproject. Naast het rapporteren van de onderzoeksresultaten moesten ook beleidsaanbevelingen geformuleerd worden. Daarbij werd gevraagd om lessen die in het buitenland reeds geleerd zijn toe te passen op de situatie in Vlaanderen.

De uitgevoerde studie omvat drie delen. In het eerste deel wordt een zo volledig mogelijke aardbevingscatalogus samengesteld voor Vlaanderen en omliggend gebied. Daarnaast wordt het huidige regionale breukenmodel vergeleken met de Vlaamse catalogus en worden breukmechanismen onderzocht. In het tweede deel wordt een revisie gemaakt van de geïnduceerde seismiciteit bij het diepeaardwarmteproject. In het derde deel worden aanbevelingen gedaan voor het beheer van risico's op geïnduceerde seismiciteit bij activiteiten in de diepe ondergrond van Vlaanderen.

Dit rapport bevat de mening van de auteur(s) en niet noodzakelijk die van de Vlaamse Overheid.

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PARTNERS



menen dat dit protocol mogelijks niet voldoende restrictief is om met een hoge mate van betrouwbaarheid schaderrelevante seismiciteit te vermijden.

In deel III van deze studie werden aanbevelingen gegeven voor het beheer van risico's op geïnduceerde seismiciteit bij activiteiten in de diepe ondergrond van Vlaanderen. Deze aanbevelingen zijn gebaseerd op algemene ervaring, op een conceptuele geomechanische benadering van processen die seismiciteit uitlokken en op bestaande praktijken in buurlanden. De aanbevelingen beslaan een breed scala aan ondergrondstechnologieën, i.e., geothermische installaties, ondergrondse gasopslag, warmteopslag in aquifers (ATES, aquifer-thermal-energy-storage), steenkoolgaswinning (CBM, coal bed methane), mijnbouw en geologische koolstofdioxideopslag.

Onze aanbevolen aanpak voor het beheer van geïnduceerde seismische risico's start met een pre-operationele gevarenscreening (de zogenaamde 'Quick-Scan') en / of een pre-operationele gevaren/risico-analyse. Deze analyses bepalen de mate van detail dat vereist is voor de monitoring van geïnduceerde seismiciteit (al dan niet opgelegd via een Meetplan) en de te nemen beperkende maatregelen ('response protocol/ verkeerslichtsysteem').

Voor een laag-risico scenario, gekenmerkt door de bevinding dat gelijkaardige ondergrondactiviteiten elders niet tot seismiciteit hebben geleid, wordt basismonitoring als voldoende beschouwd. In dit geval volstaat de standaardmonitoring via het nationale seismologische netwerk dat door de KSB (ROB) beheerd wordt. Onder specifieke omstandigheden kan geadviseerd worden om het bestaande KSB/ROB netwerk uit te breiden met een bijkomend individueel meetstation in de onmiddellijke nabijheid van de ondergrondse activiteiten.

Voor een scenario waarin geïnduceerde seismiciteit niet met hoge zekerheid uitgesloten kan worden, wordt een lokaal monitoringnetwerk toegespitst op de specifieke ondergrondactiviteit aanbevolen. Voorgestelde richtlijnen voor projectspecifieke responsprotocollen stellen dat ondergrondse activiteiten opgeschort kunnen worden na het optreden van seismiciteit (van een bepaalde grootteorde). Het heropstarten van de activiteiten zou een gedetailleerde analyse vereisen van de oorzaak van de beving(en), het vastleggen van beperkende maatregelen en een herziening van de seismische risicoanalyse. Voor de communicatie en het beheer van geïnduceerde seismiciteitsaspecten wordt aanbevolen om een expertgroep samen te stellen.

MASTER SUMMARY

The region of Flanders is characterized by low earthquake activity. Most of the recent earthquakes occur in the Roer Valley Graben, while paleoseismic activity extended into the Campine Basin. However, the stability of tectonic faults in the Campine Basin is not well-understood. Concurrently, anthropogenic activities in the Campine Basin may alter stresses in the subsurface and possibly induce earthquakes.

In this study, we investigate the natural and induced earthquake activity in Flanders to promote a better understanding of seismogenic processes and the role of natural faults in the Campine Basin. Based on our findings, we develop guidelines for managing the risks related to induced seismicity. The study is subdivided into three parts.

For a scenario, in which induced seismicity cannot be ruled out at a high confidence level, a dedicated local monitoring network is recommended. Proposed guidelines for project-specific response protocols state that subsurface activities may need to be suspended after seismicity (of a certain strength) has occurred. Resuming operations would require a detailed assessment of the cause of the earthquake(s), the definition of mitigation measures and an update of the seismic risk assessment. For communicating and managing induced seismicity aspects, we recommend establishing an Expert Panel.

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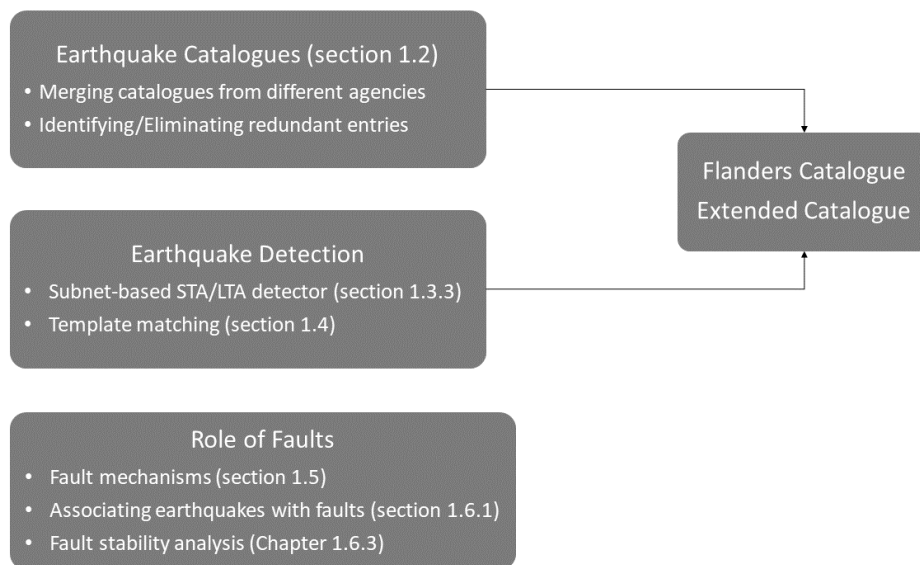


Figure 1: Structure of Part I of the study.

1.1.3 Terminology

We adopt the following description by Bohnhoff et al. (2009):

Earthquakes are the vibratory motion of the earth created by the sudden release of energy within the solid rock mass of the planet. Most earthquakes are caused by slip on faults, and as a consequence the term "earthquake" is commonly used to refer to the earthquake source process rather than the seismic waves it causes.

In the scientific literature, different terminologies were proposed for characterizing the size (magnitude) of an earthquake. Below the level of human perceptibility, small earthquakes are frequently referred to as “micro-earthquakes” or “nano-earthquakes” (e.g., Bohnhoff et al., 2009).

We note several shortcomings when using these terminologies:

- (i) In the scientific literature, there is no generally accepted definition of these terminologies and the associated magnitude ranges.
- (ii) The magnitude of an earthquake is subject to measurement uncertainty. The same earthquake may fall into two different classification categories when accounting for its magnitude uncertainty.
- (iii) In public perception, earthquake strength is frequently equated with damage potential. For example, “micro-earthquakes” are not suspected to cause damage. This perception is not necessarily correct. Even small magnitude earthquakes ($M < 3$) can cause damage to buildings if occurring at a shallow depth.

Throughout this report, we therefore use the term “earthquake” without further distinguishing between earthquakes of different sizes. We also employ the term “earthquake” for seismic events of very small magnitude (including negative magnitudes), which can only be measured with very sensitive instruments. These earthquakes may be referred to as “micro-” or “nano-earthquakes” elsewhere.

It is important to notice that seismometers continuously measure ground vibrations. This “background noise” originates from different anthropogenic and natural vibration sources, such as e.g. traffic, industry, and wind. Background noise is not associated with earthquakes and the term “earthquake” does not apply.

- The “Extended Catalogue” containing earthquakes located within Flanders and up to 50 km from the Flanders boundaries (chapter 1.2.4).

1.2.1 Data Sources

For the current study, earthquake catalogues from different agencies were requested according to Table 1. Figure 2 to Figure 5 show earthquake locations listed in the different catalogues.

Additionally, the induced events observed at the Beerse location were included in the final catalogues. Five of these events could not be located due to a small signal-to-noise ratio (Broothaers, 2020). These were assigned the hypocenter location of the strongest $M_L=-0.7$ earthquake and a generic (large) location error of 2.5 km (1σ) into all three directions.

Table 1: Earthquake catalogues considered in the current study.

Seismic catalogue	Time	Accessed/ received on	Source
ROB, Belgium	01.01.1350 – 01.01.2021	15.01.2021	provided by Michel van Camp (ROB)
Balmatt (VITO), Belgium	05.12.2018 – 08.11.2019	17.03.2021	provided by Ben Laenen (VITO)
KNMI, Netherlands	30.05.1911 – 10.01.2021 (tectonic) 26.12.1986 – 10.01.2021 (induced)	12.01.2021	https://www.knmi.nl/kennis-en-datacentrum/dataset/aardbevingscatalogus
Bensberg (University of Cologne), Germany	27.11.1975 – 01.01.2021	12.01.2021	http://www.seismo.uni-koeln.de/catalog/index.htm
RéNaSS, France	02.02.1962 – 31.12.2009 (SIHexv2) 09.09.2000 – 13.01.2021 (RéNaSS)	13.01.2021	http://www.franceseisme.fr/SIHex/catalogue-SI-Hex.zip (SIHexv2) https://renass.unistra.fr/recherche (RéNaSS)
Beerse (Janssen Pharmaceutica), Belgium	14.12.2019 01:22:43 01.08.2020 20:15:13 - 01.08.2020 21:03:15	08.12.2021	Broothaers (2020) provided by VPO

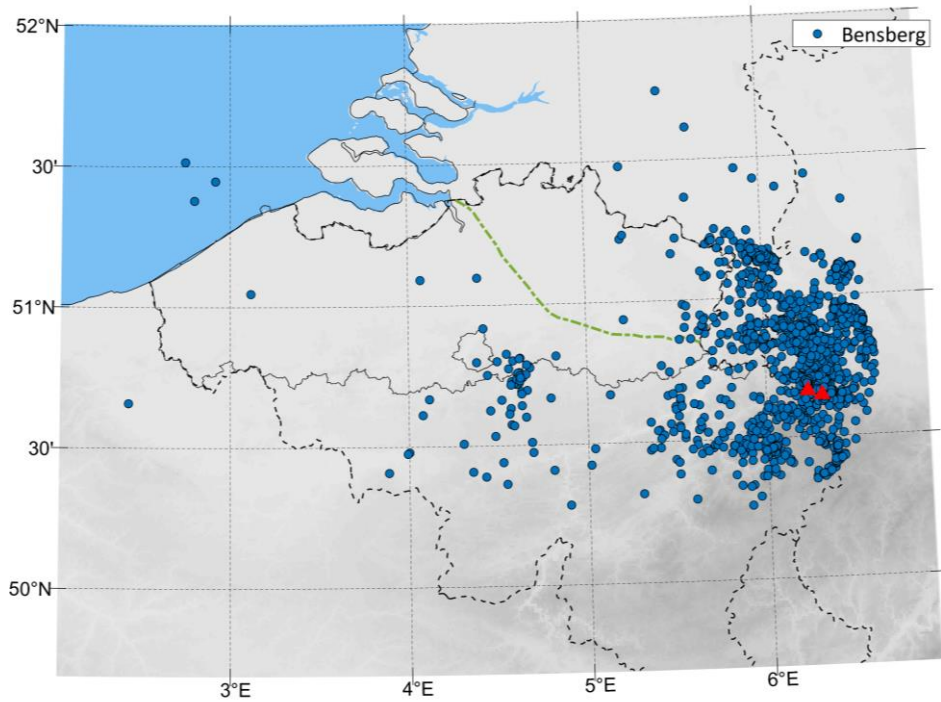


Figure 4: Distribution of the epicenters of the events of Bensberg (University of Cologne) within Flanders and up to 50 km distance from the border. The red triangles show the Bensberg stations for which data is available. Green dash-dotted line indicates the western boundary of the “geological” Campine Basin after Vandenberghe et al. (2014).

In detail, we applied the following rules:

- If the ROB locates an earthquake inside Flanders or Belgium, then the ROB catalogue is considered the most reliable data source.
- If a foreign agency locates an earthquake inside Flanders and the earthquake is not listed in the ROB catalogue or located outside Flanders by the ROB, a more detailed analysis is performed by a seismologist, possibly using seismogram data.
- If an earthquake occurs within 5 km of the Balmatt geothermal site, the VITO catalogue is considered the most reliable data source. Note that this is an exception to our general approach. However, the ROB is currently integrating the induced earthquakes near Balmatt into their catalogue. Once completed, the ROB catalogue should be considered the primary data source.

Additional rules for the “Extended Catalogue”:

- If the KNMI locates an earthquake inside The Netherlands, then the KNMI catalogue is considered the most reliable data source.
- If RéNaSS locates an earthquake inside France, then the RéNaSS catalogue is considered the most reliable data source.
- If Bensberg locates an earthquake inside Germany, then the Bensberg catalogue is considered the most reliable data source.
- If two or more different national agencies locate the same earthquake each in their own country, then this event is marked as redundant for all agencies. Consequently, the same earthquake is listed several times in the catalogue.
- If two or more different national agencies locate the same earthquake each in the neighboring country, then this event is marked as redundant for all agencies. Consequently, the same earthquake is listed several times in the catalogue.

A sensitivity analysis was performed for estimating the differences between occurrence time and location of the same seismic event reported by different agencies. Figure 6 shows the number of coinciding events in Flanders as a function of the difference between occurrence times (ΔT). The time difference is calculated with respect to the occurrence time listed in the ROB catalogue and only those event pairs were considered where epicenter locations differ by 100 km or less. The number of coinciding events mostly saturates for all data sources for $\Delta T \geq 5$ seconds and we have chosen $\Delta T = 5$ seconds as the tolerance level for identifying redundant events.

Similarly, Figure 7 shows the number of coinciding events in Flanders as a function of the difference between epicenter locations. The location difference is calculated with respect to the epicenter listed in the ROB catalogue and only those event pairs with $\Delta T \leq 5$ seconds were considered. The number of coinciding seismic events saturates for all data sources for $\Delta d \geq 100$ km and we have chosen $\Delta d = 100$ km as the tolerance level for identifying redundant events.

classified as mining-induced events (quarry blasts) leading to a total number of 66 natural and 243 induced earthquakes (Figure 8).

The Flanders catalogue contains 7 earthquakes, which are not listed in the ROB catalogue but listed in the catalogue of one or more foreign agencies (Figure 9 and Table 2).

Table 2: Earthquakes, which are not listed in the ROB catalogue but listed in the catalogue of one or more foreign agencies.

Data source	Occurrence time	Magnitude M_L	Comment
Bensberg	21-Mar-1977 06:04:01	2.6	waveform data not available
Bensberg	11-Jan-1985 20:39:09	1.7	waveform data not available
KNMI, Bensberg	05-Dec-1985 15:48:44	1.7, 1.5	waveform data not available; higher confidence since reported by different agencies
RéNaSS	02-Jul-2001 16:06:29	3.1	waveform data not available
KNMI, Bensberg, RéNaSS	22-Feb-2003 05:56:09	1.4, 1.4, 1.6	waveform data not available; event is located within Flanders by Bensberg, but south of Flanders by KNMI and RéNaSS → most likely mislocated by Bensberg
KNMI, Bensberg	17-Sep-2004 12:35:28	1.5, 1.5	waveform data not available; higher confidence since reported by different agencies
Bensberg	28-Jan-2007 05:18:35	2.2	waveform data only partly available, most likely mislocated

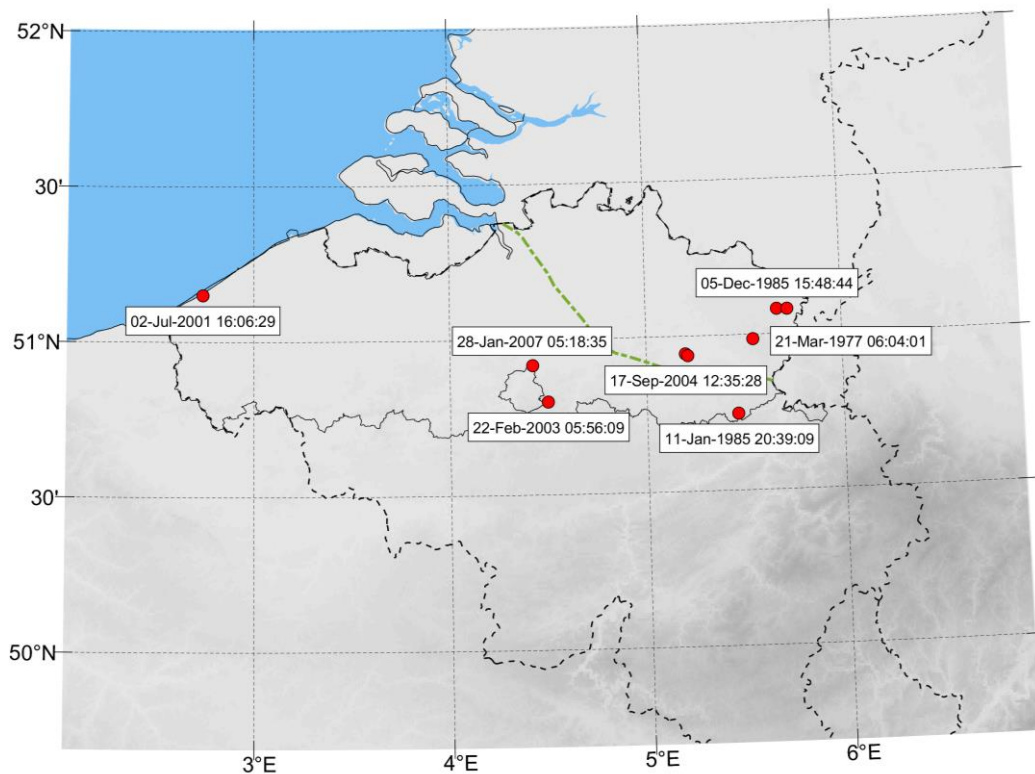


Figure 9: Location of earthquakes in Flanders which are not included in the ROB catalogue but listed by foreign agencies. Green dash-dotted line indicates the western boundary of the “geological” Campine Basin after Vandenberghe et al. (2014).

1.2.4 Extended Catalogue

The extended catalogue contains earthquakes within Flanders and up to 50 km from the Flanders boundaries. The aspects of catalogue homogeneity and data redundancy are less relevant for the extended catalogue as the extended catalogue primarily serves as basis for interpreting geological structures across the boundaries of Flanders.

The same criteria for merging data sources (section 1.2.2) were applied to the extended data catalogue, while no seismogram-based re-interpretation was made if an earthquake is missing in a national catalogue.

A total number of 65 redundant earthquake combinations exist, where the primary data source is unclear. These constellations occur predominantly in the Graben system towards the East (Figure 11). According to the rules defined in section 1.2.2, the event combinations are flagged as redundant in the Extended Catalogue.

The extended catalogue consists of 6787 seismic events. Of these, 2382 seismic events were identified as redundant. The remaining 4405 unique seismic events include 2911 natural earthquakes, 263 induced earthquakes and 1231 quarry blasts (Figure 10).

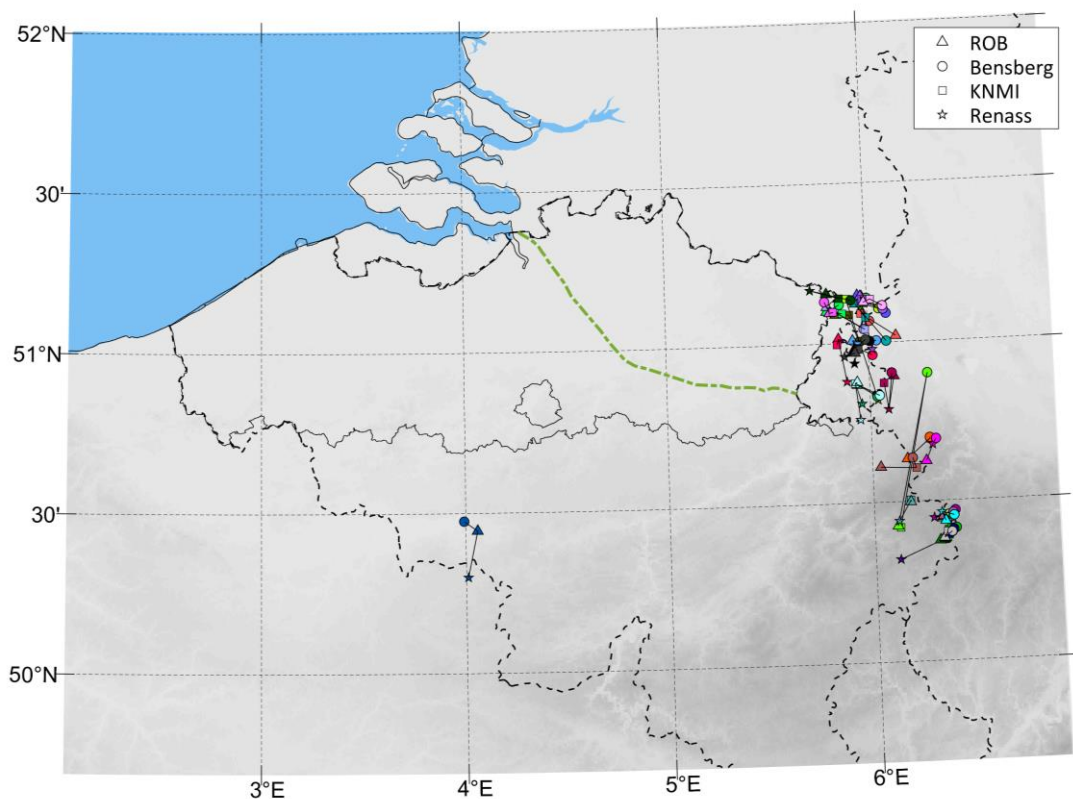


Figure 11: Earthquakes which are located by two or more foreign agencies inside another country, while the national agency of the respective country locates the earthquake outside their own country, or which are located by two or more different national agencies in their own country. Different locations of the same earthquake are connected by a line and the associated agencies are indicated by different symbols according to the legend. Green dash-dotted line indicates the western boundary of the “geological” Campine Basin after Vandenberghe et al. (2014).

1.3 EARTHQUAKE DETECTION

In this chapter time-continuous seismogram data is analyzed for detecting additional earthquakes which are not included in the Flanders Catalogue.

1.3.1 Approach

The magnitude of completeness of the ROB catalogue is reported as $M_c=1.7$ to $M_c=1.8$ for the time after 1996 (Van Camp et al., 2020). The current study focusses on detecting earthquakes below this completeness level.

It is important to notice that the ROB had access to the same waveform data used in the current study. To increase the sensitivity for earthquake detections in our study, we have chosen an approach, where the network of seismological monitoring stations is divided into local subnets. Subnet configurations are designed to improve the detection sensitivity for earthquakes occurring within approximately 50 km of the center of a subnet. Sensitivity improvements compared to the routine processing of the ROB were achieved by operating more sensitive trigger settings. This approach comes at the cost of getting many false triggers, which had to be inspected by a seismologist.

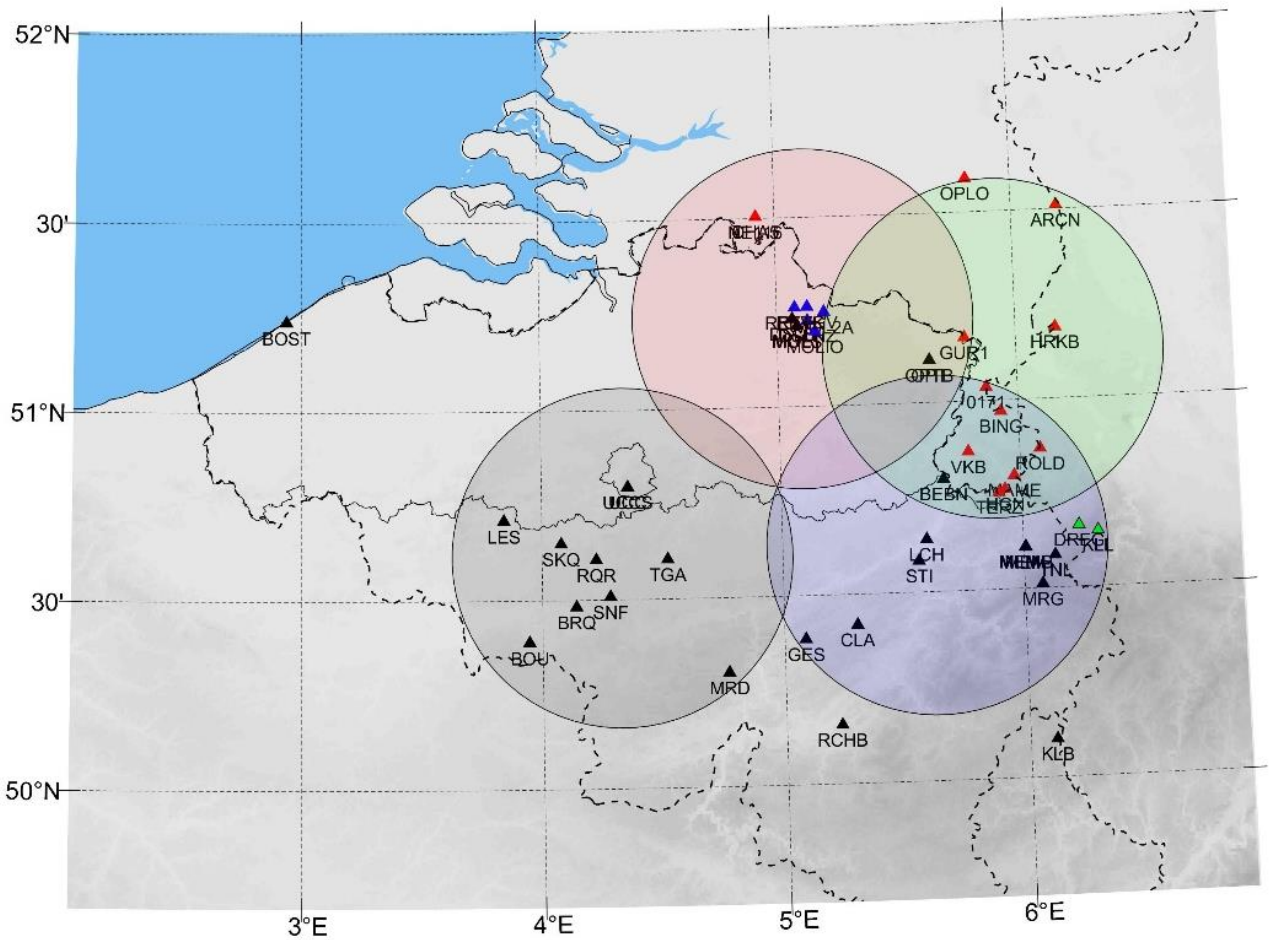


Figure 12: Delimitation of the four local subnetworks (1=red, 2=green, 3=blue, 4=gray). The triangles denote the location of seismic stations, for which data is available.

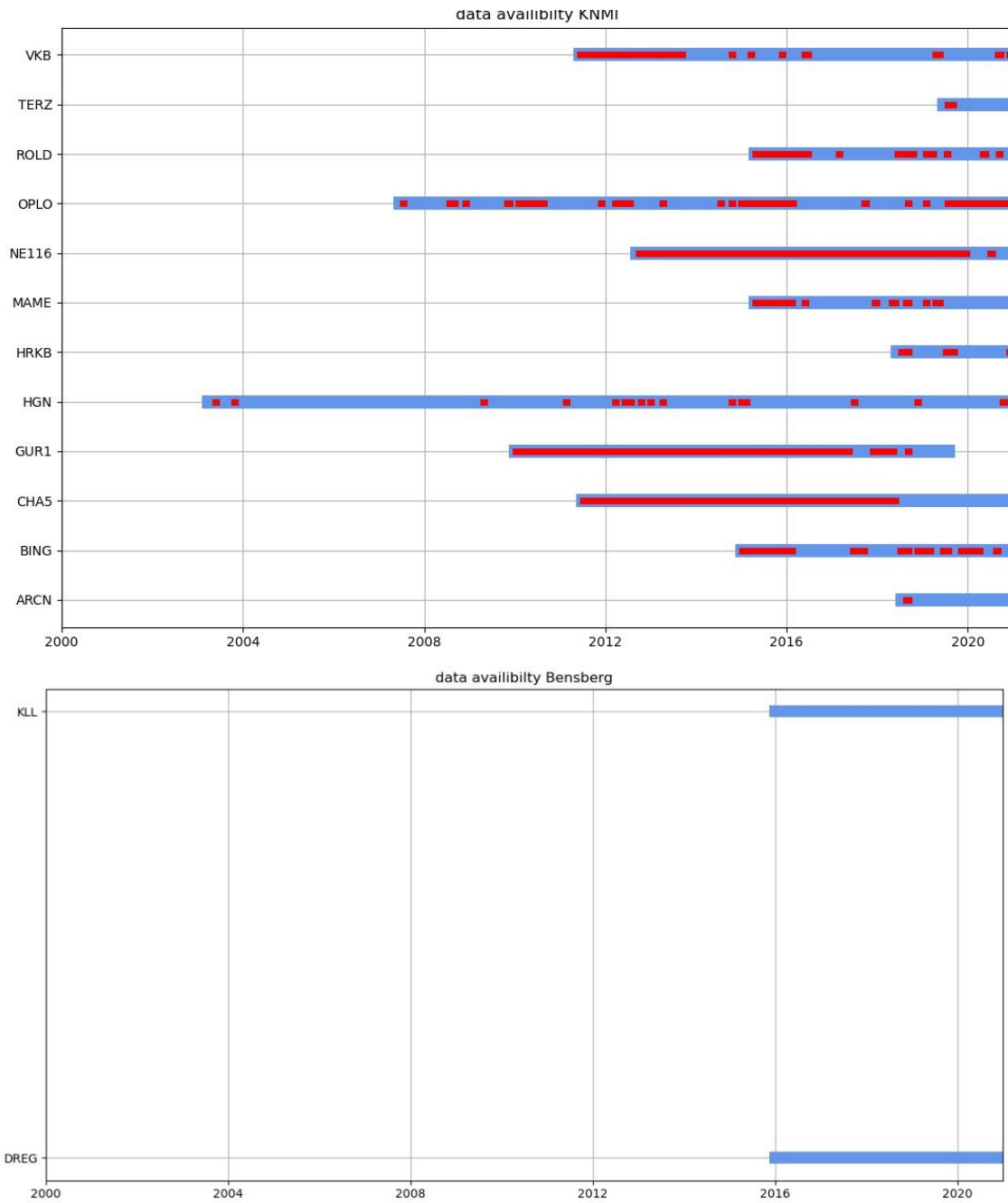


Figure 14: Data availability as a function of time for stations operated by the KNMI (top) and by Bensberg (bottom).

Table 4: Seismological stations belonging to subnetwork 1.

Station code	Operator	Longitude [°]	Latitude [°]
DSLNZ	VITO	5.1282	51.2264
MOL2A	VITO	5.1987	51.2484
MOLIO	VITO	5.1591	51.1978
RETGV	VITO	5.1286	51.2632
RETVK	VITO	5.0759	51.262
BOST	ROB	2.9387	51.2382
DSLB	ROB	5.065	51.232
DSLS	ROB	5.065	51.232
MOLS	ROB	5.085	51.2131
MOLT	ROB	5.0862	51.2135
OPT	ROB	5.636	51.1115
OPTB	ROB	5.636	51.1115
CHA5	KNMI	4.9212	51.5043
GUR1	KNMI	5.7846	51.1687
NE116	KNMI	4.9209	51.5042

1.3.3.2 Subnetwork 2

Subnetwork 2 covers the eastern part of Flanders and the Dutch/German border regions. It consists of 16 stations (Table 5). The STA/LTA detector was operated on data recordings from the time between July 2008 and end of 2020. No processing was performed for data recorded prior to July 2008, when continuous data was available from less than 3 stations only. Parameter settings were chosen according to Table 3 with $\epsilon=2.9$ and $n_c=3$ for the time periods when data from only 3 stations was available and $n_c=4$ when data from 4 or more stations was available. A total number of 2,470 triggers resulted, which were visually inspected and interpreted by a seismologist. From this, we identified

- 318 natural earthquakes,
- and 2,152 false triggers/quarry blasts.

According to our scope, we have excluded quarry blasts from the catalogue.

Table 6: Seismological stations belonging to subnetwork 3.

Station Code	Operator	Longitude [°]	Latitude [°]
BEBN	ROB	5.6778	50.797
CLA	ROB	5.302	50.419
GES	ROB	5.087	50.385
KLB	ROB	6.109	50.1
LCH	ROB	5.5988	50.6395
MEM	ROB	6.0096	50.6087
MEMS	ROB	6.0096	50.6087
MRG	ROB	6.0741 / 6.0747	50.5112 / 50.5114
RCHB	ROB	5.2268	50.1552
STI	ROB	5.5639	50.583
TNL	ROB	6.1295	50.5862
0171	KNMI	5.8691	51.0354
BING	KNMI	5.9268	50.9708
HGN	KNMI	5.9317	50.764
MAME	KNMI	5.9727	50.8
ROLD	KNMI	6.0847	50.8694
TERZ	KNMI	5.9061	50.7568
VKB	KNMI	5.7847	50.8669
DREG	Bensberg	6.233	50.663
KLL	Bensberg	6.3113	50.6467

1.3.3.4 Subnetwork 4

Subnet 4 covers the southern part of Flanders and parts of Wallonia. It consists of 11 stations (Table 7). The STA/LTA detector was operated on data recordings from the time between July 2008 and end of 2020. No processing was performed for data recorded prior to July 2008, when continuous data was available from less than 3 stations only. Parameter settings were chosen according to Table 3 with $\epsilon=2.9$ and $n_c=3$ for the time periods when data from only 3 stations was available and $n_c=4$ when data from 4 or more stations was available.

A total number of approx. 14,500 triggers resulted, which were visually inspected and interpreted by a seismologist. From this, we identified

- 290 natural earthquakes,
- and 14,274 false triggers / quarry blasts.

According to our scope, we have excluded quarry blasts from the catalogue.

1.3.5 Lower Detection Threshold

For assessing to what extent the detection sensitivity improved in the current study compared to the routine processing of the ROB, numerical simulations of the lower detection threshold were performed. These simulations are based on forward modelling of ground vibrations and require assumptions regarding the seismic background noise level at the monitoring stations. To ensure that our simulations adequately reflect actual detection capabilities of the ROB network, we have “calibrated” our model against the detection capabilities (as of 2019) published by the ROB. Subsequently, we have used the calibrated parameter settings for modelling the detection capabilities of our subnetwork configurations (as of 2019).

In subsequent sections we compare the simulated detection capabilities of the subnets to the detection capabilities of the ROB network. It should be noted that less of an improvement in the detection capabilities can be expected for the cases in which ROB includes stations from neighboring countries for processing. At least for the more recent earthquakes, data from neighboring countries is routinely included by the ROB.

1.3.5.1 Calibration

No specific ground motion attenuation model exists for Flanders. We have chosen the formula of Dost et al. (2004) for relating magnitude to ground motions.

Within a sensitivity analysis we tried to match the published detection threshold of the ROB network (Van Camp et al., 2020). We have chosen the same parameter settings as Van Camp et al. (2020) and varied the (homogeneous) background noise level. A good match is obtained for a configuration, where the detection limit for earthquake signals is $PGV = 0.009$ mm/s (Figure 17).

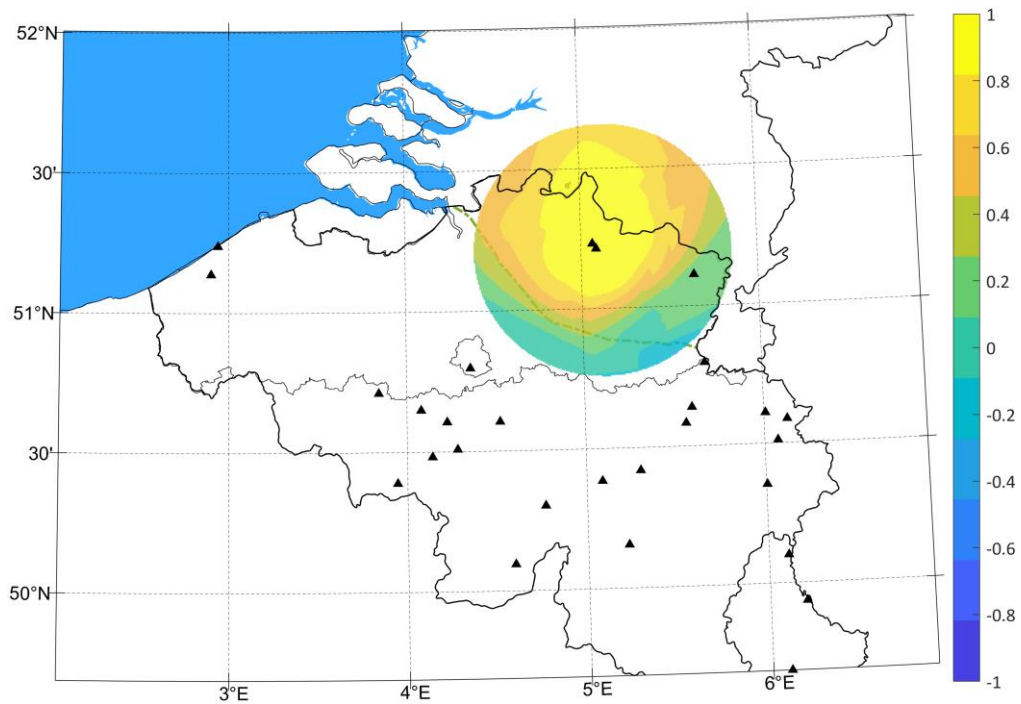


Figure 18: Improvement of the detection capabilities in M_L units according to the colormap. The improvement is calculated as the difference between the lower detection limit simulated for the ROB network (i.e., Figure 16, top) and for processing with subnet 1 (configuration as of 2019). The earthquake depth is assumed at 10 km. Green dash-dotted line indicates the western boundary of the “geological” Campine Basin after Vandenberghe et al. (2014).

1.3.5.3 Subnetwork 2

Figure 19 shows the (simulated) improvement of the detection capabilities compared to the scenario, where the ROB network would be the only one used. Results indicate that detection capabilities locally increased by up to approx. 0.8 magnitude units (M_L) with the subnet-based approach. Detection capabilities improved primarily in the Eastern part of Flanders and the border regions.

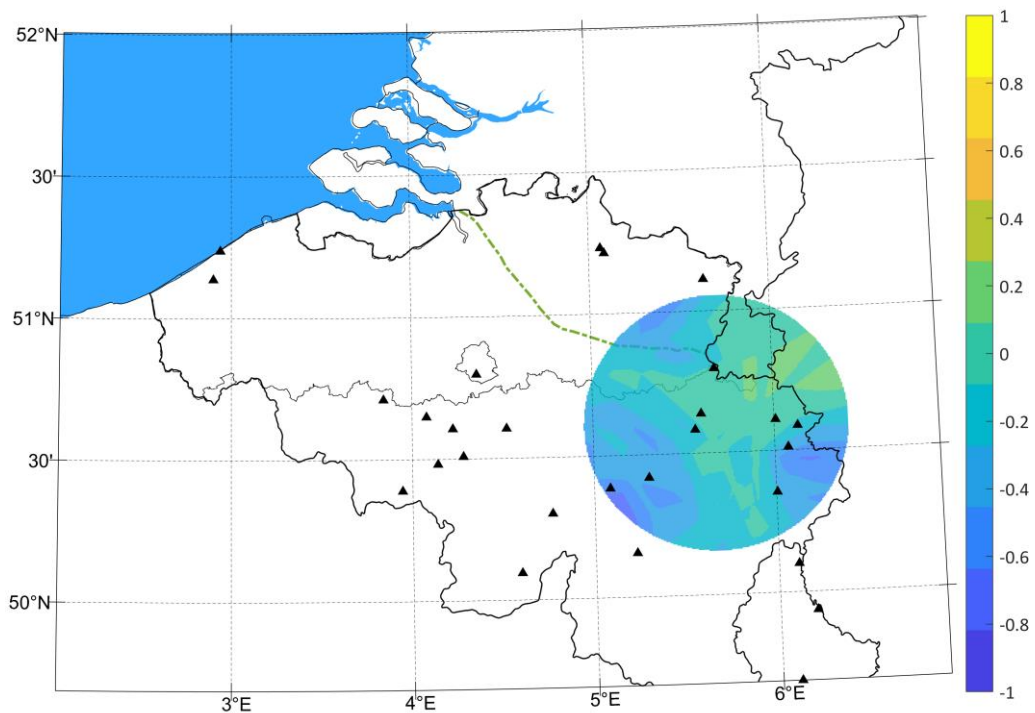


Figure 20: Improvement of the detection capabilities in M_L units according to the colormap. The improvement is calculated as the difference between the lower detection limit simulated for the ROB network (i.e., Figure 16, top) and for processing with subnet 3 (configuration as of 2019). The earthquake depth is assumed at 10 km. Green dash-dotted line indicates the western boundary of the “geological” Campine Basin after Vandenberghe et al. (2014).

1.3.5.5 Subnetwork 4

Figure 21 shows the (simulated) improvement of the detection capabilities compared to the scenario, where the ROB network would be the only one used. Results indicate that detection capabilities in the southern part of Flanders locally increased by 0.1-0.2 magnitude units (M_L) with the subnet-based approach.

- Numerical simulations indicate that the subnet-based approach improved the detection capabilities by up to 0.5-1 magnitude units (M_L) over large parts of the Campine Basin.
- The total numbers of earthquakes listed in the final catalogues are provided in Table 8. These numbers include the template detections described in the subsequent chapter.

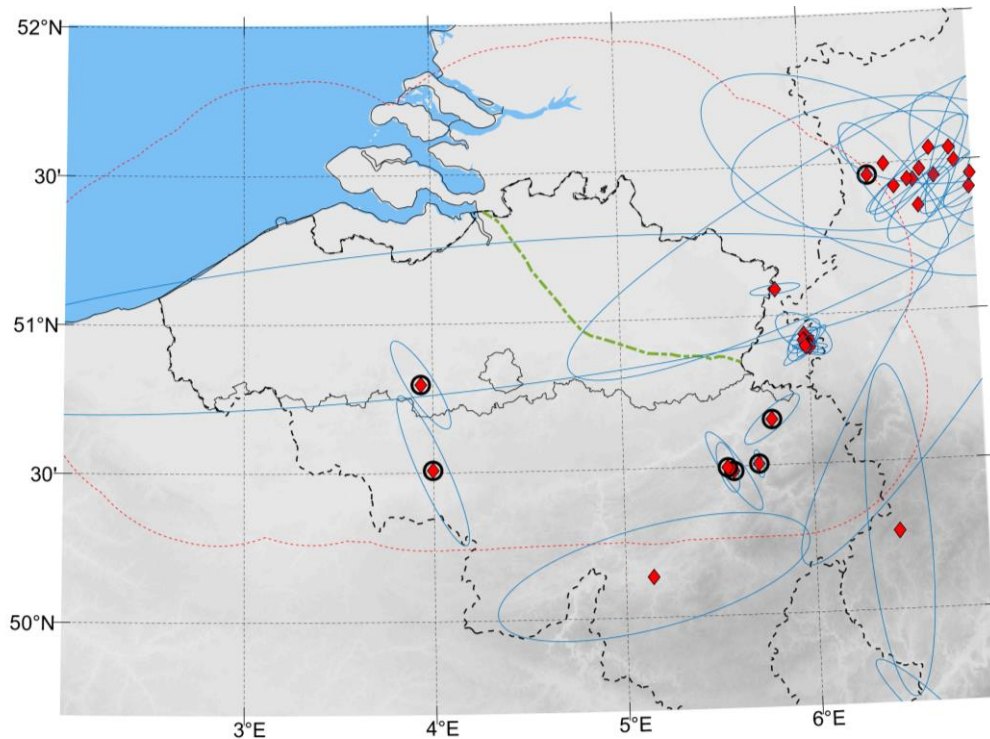


Figure 22: Epicenter locations (red diamonds) and confidence estimates of selected seismic events detected by subnet processing. These events are not listed by the regional earthquake agencies (section 1.2.1). Based on seismograms the events were considered earthquake candidates. Many candidates are located close to known regions with mining activity. These events were classified as quarry blasts (marked by black open circles). Dotted red line indicates boundaries for the Extended Catalogue. Earthquakes with epicenters outside these boundaries were not further analyzed/classified.

Table 8: Number of earthquakes listed in the final Flanders Catalogue and the Extended Catalogue. Note: The numbers of earthquakes also include template detections (chapter 1.4).

Catalogue	Flanders	Extended
Number of natural earthquakes	66	2,920
Number of induced earthquakes	608	628

1.4 TEMPLATE MATCHING

The template matching technique (e.g., Schmittbuhl et al., 2021) aims at detecting small magnitude earthquakes that are not detected by classical detection algorithms such as STA/LTA (section 1.3.3). In this approach, the seismogram from a reference earthquake (“template”) is compared to time continuous recordings of the ground motion at the same station. Signal similarity is determined in terms of a correlation coefficient calculated on a sliding time window (e.g., Baisch et al., 2008) and a detection is declared if the signal correlation exceeds a pre-defined threshold value.

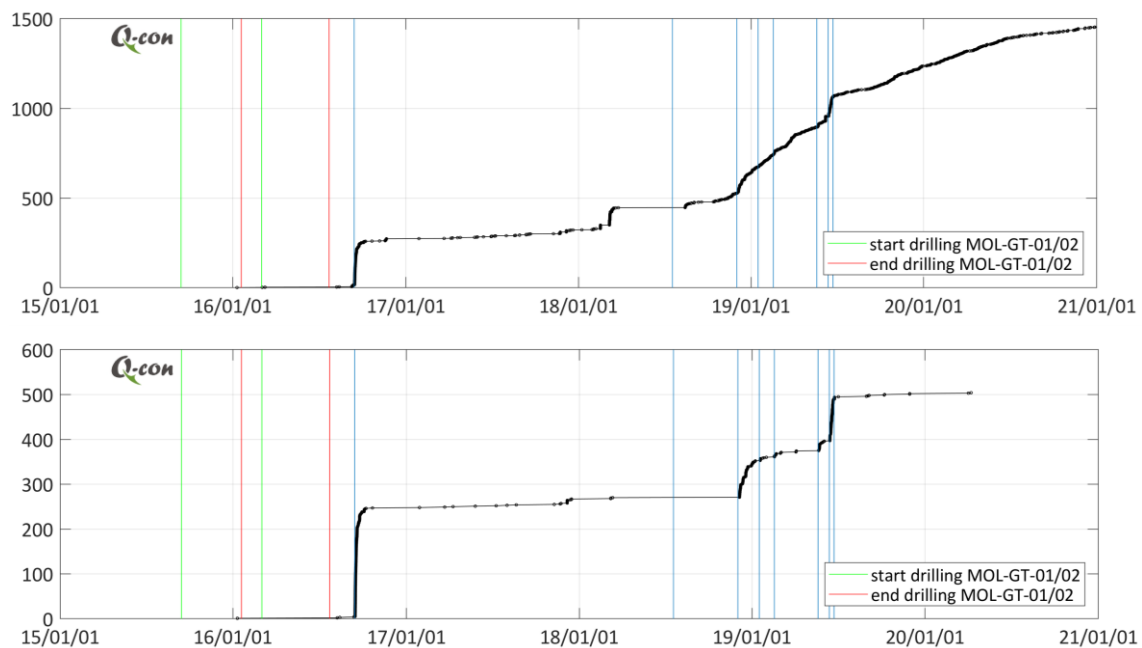


Figure 23: Cumulative number of template detections as a function of time (top) and template detections exhibiting clear waveforms (bottom). Green and red vertical lines indicate drilling periods according to the legend. Blue vertical lines denote hydraulic operations at the Balmatt wellbores.

In total, 1492 seismic events were detected of which 507 exhibit clear waveforms and were confirmed by visual inspection as induced earthquakes (see waveform examples in Figure 24). Interestingly, the first event was detected on January 10th, 2016 (04:41:29 UTC) during drilling of the first geothermal well (Figure 23). This indicates that the local (undisturbed) stress conditions at reservoir level promote seismic failure already by minor stress perturbations.

The last template detection exhibiting clear waveforms was found on April 4th, 2020, indicating that seismic activity at a small magnitude level was an ongoing process for many months after subsurface activities were terminated.

From the set of detections with clear waveforms, 365 detections could not be associated with induced events listed in the VITO catalogue. These template detections were included into the Flanders catalogue, while assigning them the hypocenter location of the strongest event and a generic (large) location error of 2.5 km (1σ) into all three directions.

It should be noted that not all the known earthquakes at Balmatt (section 1.2.3) were detected by the template trigger. Missing an earthquake can result if the template-stations have no or only noisy data at the time of the earthquake. Additionally, the waveforms of an earthquake may be different to those of the templates due to differences in source location and source mechanisms (Baisch et al., 2008). As a possible strategy for maximizing template detections, 'missed earthquakes' could be systematically implemented as additional templates. This, however, is beyond the scope of the current study.

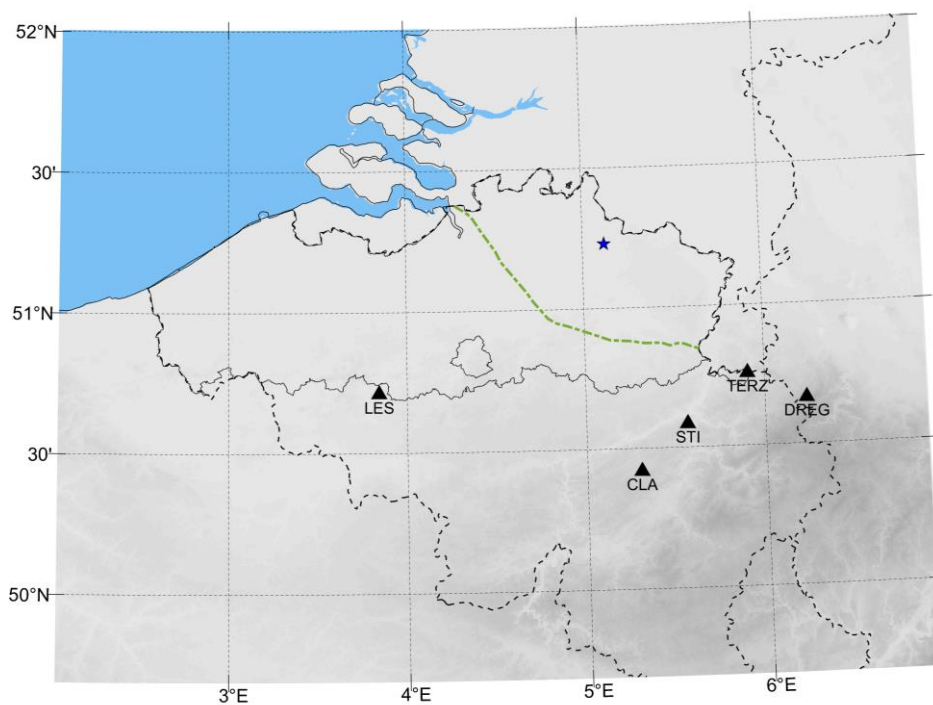


Figure 25: Location of seismological stations used for testing the template trigger design. Test signals are the earthquakes induced at the geothermal site Balmatt (star). Hypocentral distance ranges between 75 km (station TERZ) and 105 km (station LES).

Table 10: Parameter settings for template detector.

Parameter	Settings
band pass filter	2 Hz to 20 Hz, 4th order Butterworth
template channel	vertical
template window length	25 s – 30 s
correlation coefficient threshold	0.5

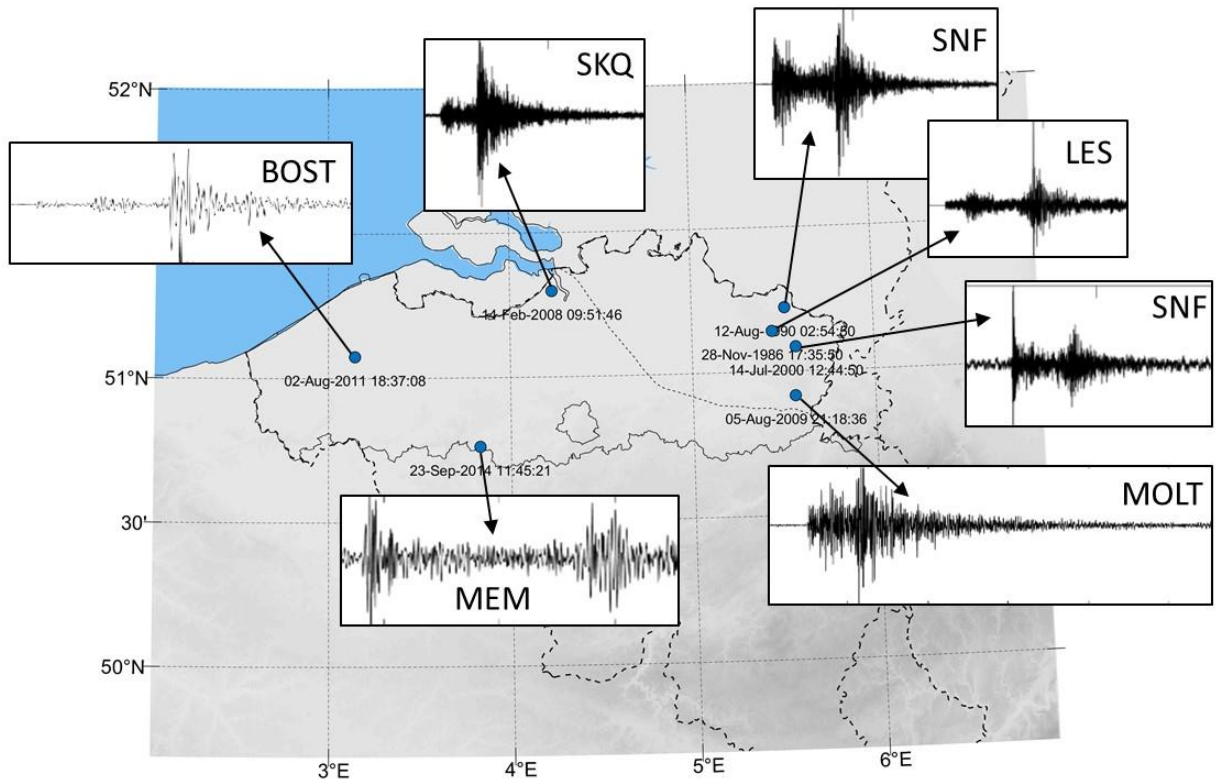


Figure 27: Template waveforms (insets) defined for 7 regions with earthquake activity within Flanders.

possible solutions, however, is still large and includes normal faulting as well as oblique strike slip. Despite these uncertainties, we note, that the polarity pattern (and the best matching solution) is consistent with the solution of Camelbeeck (1990).

Additional fault plane solutions for earthquakes in the Lower Rhine Graben and in the border zone of Belgium are provided by Vanneste et al. (2013). Besides for the Bilzen earthquake, fault mechanisms are shown for two earthquakes (Stramproy, 05.06.1980; Maaseik, 22.05.1982) near the Dutch-Belgian border. Both earthquakes exhibit a normal faulting mechanism.

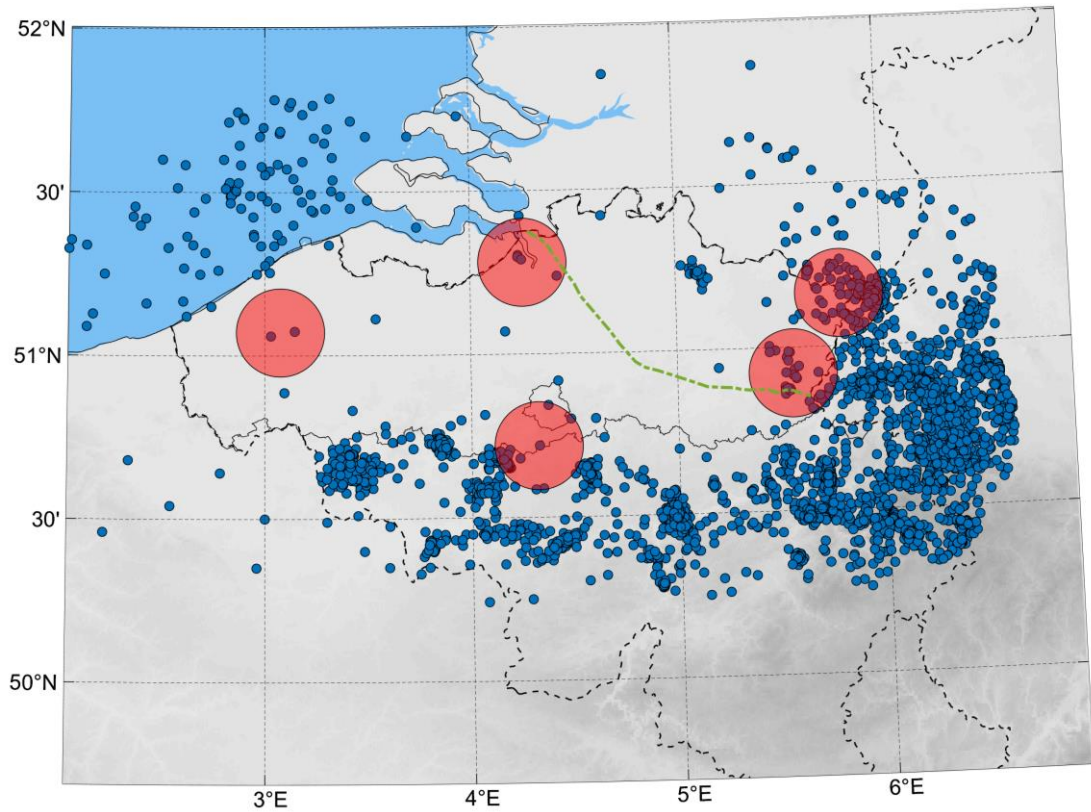


Figure 28: Regions of seismic activity (red shaped circles) within Flanders selected for fault plane mechanism analysis.

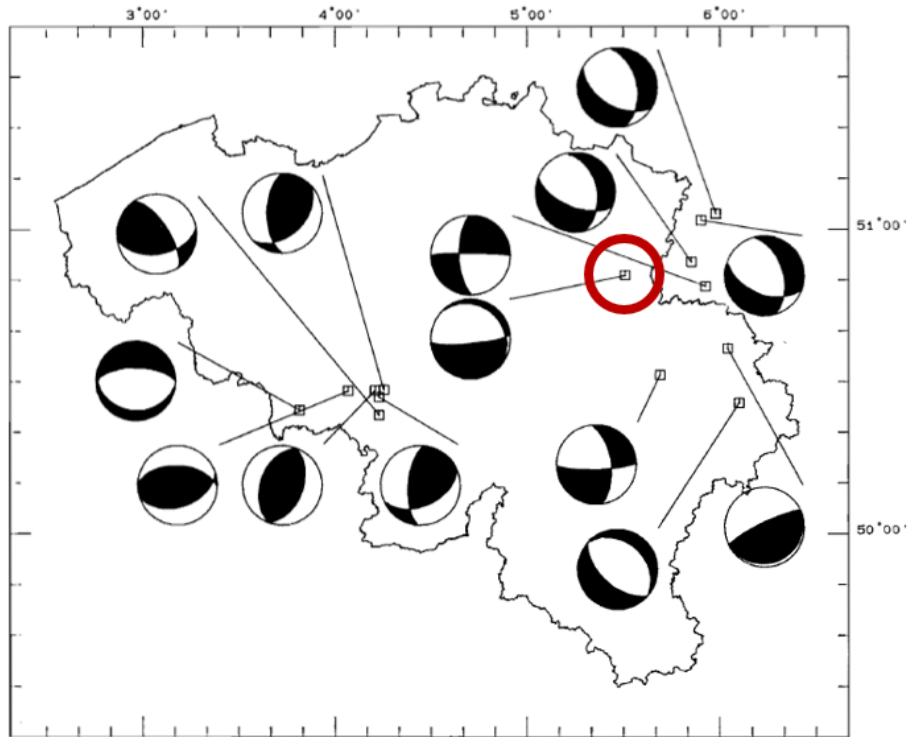


Figure 31: Fault mechanism after Camelbeeck (1990, Fig.14). The Bilzen earthquake (16.7.1985, $M_L=3.0$) is marked by a red circle.

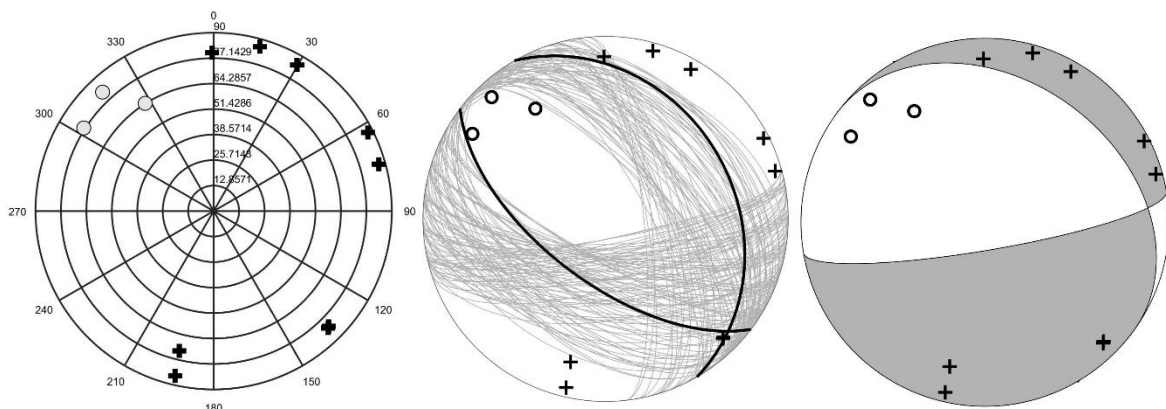


Figure 32: Fault mechanism analysis of the Zutendaal earthquake (05.08.2009 21:18:36 UTC, $M_L=2.7$). Left: P-wave polarity readings projected on the lower hemisphere with plusses and circles indicating compression and dilation, respectively. Middle: Possible FP solutions taking into account P-wave polarities (gray lines) and best matching solution when additionally accounting for the S/P amplitude ratios (black line). Right: Fault plane solution corresponding to Camelbeeck (1990) for the Bilzen earthquake. Note that P-wave polarities observed for the Zutendaal earthquake (crosses and circles) are consistent with the fault plane solution of Camelbeeck (1990).

1.6 ROLE OF FAULTS

It is well understood that earthquakes occur on faults. A key question in this study is whether earthquake can be associated with known (mapped) faults and whether the associated faults exhibit specific characteristics making them seismogenic. Understanding the seismogenic behavior of faults can significantly improve future assessments of natural and induced earthquake hazards.

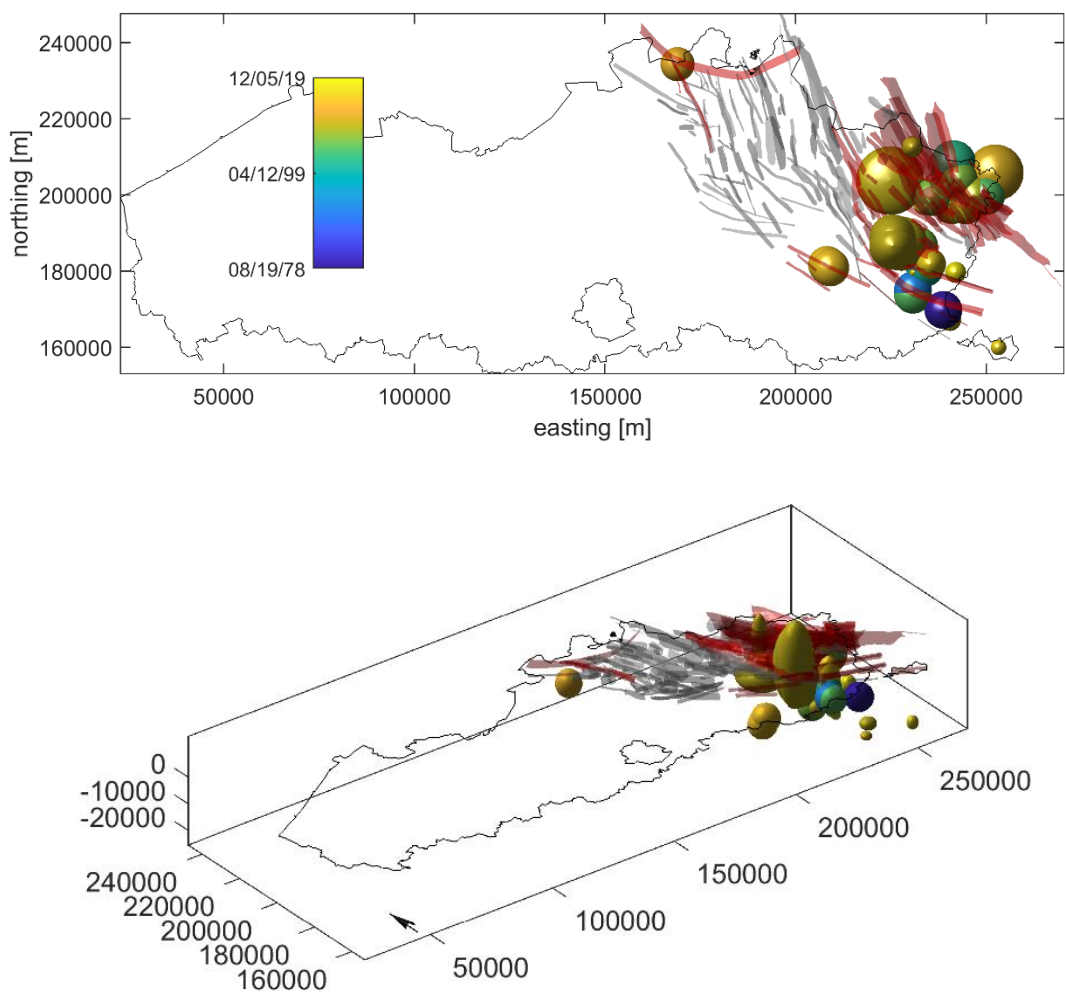


Figure 33: Hypocenter locations of natural earthquakes in Flanders in map view (top) and perspective view (bottom). Earthquakes are shown as ellipsoids scaled to their 2σ location errors. Colour-encoding denotes occurrence times according to the colormap embedded into the upper plot. Red shaded fault traces denote faults associated with at least one earthquake. Faults that are not associated with earthquakes are shown in gray.

While the catalogue of the ROB does not include earthquakes that can be associated with the Rauw fault (making Verbeeck, 2019, conclude that there is no instrumental seismicity associated with the fault), an earthquake located by the KNMI (28.11.1932 03:59:22, M3.5) correlates with the trajectory of the Rauw fault in The Netherlands. The same earthquake is located by the ROB approx. 50 km further to the North.

Although not explicitly stated in the earthquake catalogues, we assume that the earthquake location is subject to large uncertainty given the sparse coverage of seismological stations operated at that time. Therefore, we feel that it is not possible to unambiguously identify the fault on which the earthquake has occurred. We nevertheless note that the Rauw fault is oriented favorably for slip (Figure 40) and should be considered as being potentially active.

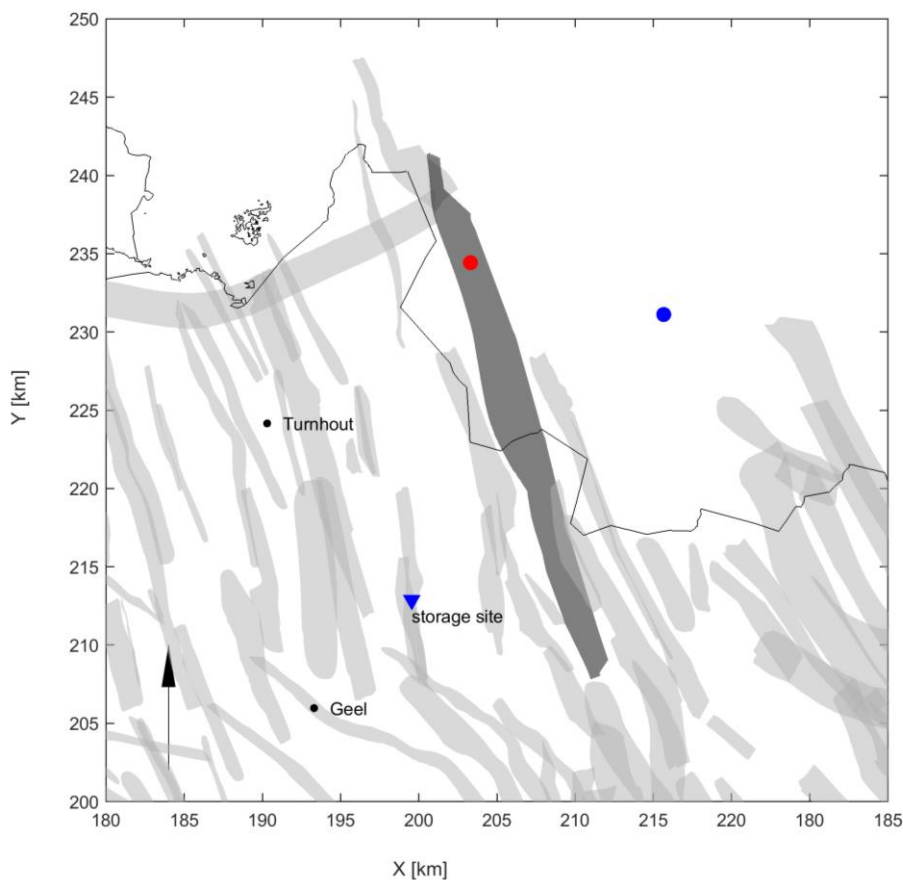


Figure 36: Local faults in the region of the surface storage site for nuclear waste at Dessel (blue triangle). Location of the Rauw fault is shown in dark gray. The location of the M3.5 earthquake (KNMI catalogue) is indicated by a red dot. Blue dot indicates the location of a very recent earthquake (M2.6, 15.11.2021 02:47; data source: <https://cdn.knmi.nl/>) which is not included in the extended catalogue.

1.6.2.2 Earthquake near Loenhout

The Fluxys Loenhout underground gas storage (UGS) project started operations in 1985 (Amantini et al., 2009). The project is in the western part of the Campine Basin and utilizes karstified limestones of Dinantian age for gas storage at approx. 1 km depth.

Based on the regional fault model G3Dv3, the reservoir is surrounded and partially crossed by several faults, which intersect the Carboniferous and probably older formations. These faults are oriented favorably for slip as indicated by their slip tendency (Figure 40).

with τ and σ_n denoting shear and normal stresses on the fault segment and P_{fl} the fluid pressure within the fault. Mechanical failure occurs if the slip tendency exceeds the coefficient of friction of the fault. Cohesion between failure planes is not considered in this definition.

The slip tendency is sensitive to absolute stress magnitudes and the orientation of the principal stress directions. Knowledge of subsurface stresses and fault strength is limited for Flanders. Therefore, ST values should be considered as a qualitative indicator for fault stability only.

Figure 38 shows the stress field assumed for the slip tendency analysis. The stress model is derived from natural earthquake observations in the Northern Rhine area. Little information exists about subsurface stresses in Flanders. Measurements in the Peer borehole indicate an NW-SE orientation of the maximum horizontal stress (pers. comm. H. Ferket, VPO, 25.10.2021), which is in agreement with the stress model by Hinzen (2003). Additional data was not available for the current study. Therefore we have chosen the Hinzen (2003) stress model, but acknowledge that subsurface stresses in the Campine Basin may deviate from this model. For the mapped faults in Flanders, most ST values are at the upper end of the typical range (Figure 39), indicating that many faults are oriented favorably for slip.

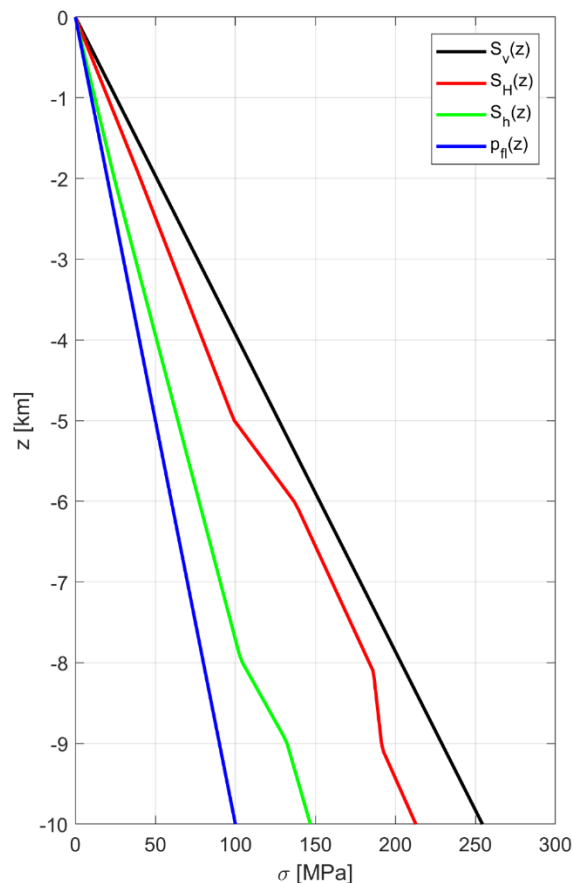


Figure 38: Stress gradients determined by Hinzen (2003). In this stress model, a normal faulting regime prevails in the upper 12 km and the maximum horizontal stress is oriented NW-SE with a strike of 162°.

To further investigate which of the fault patches may have hosted the earthquakes, we have visually compared fault plane solutions to the orientation of associated fault segments. Most fault plane solutions are effectively unconstrained (Figure 30) and we focused on those 7 solutions with a small number of possible orientations only (Figure 29). We acknowledge, however, that the small number of possible orientations may not adequately capture the uncertainty of the fault plane solutions (compare chapter 1.5). All these 8 earthquakes are located at the eastern boundary of Flanders.

We find constellations where an FPS agrees well with the orientation of associated faults. These FPS, however, do not allow discriminating between possible candidates as all neighboring faults exhibit similar orientations. Other FPS do not agree with any associated fault (patch) orientation. We speculate that at least some of the FPS may not adequately reflect the actual fault orientation.

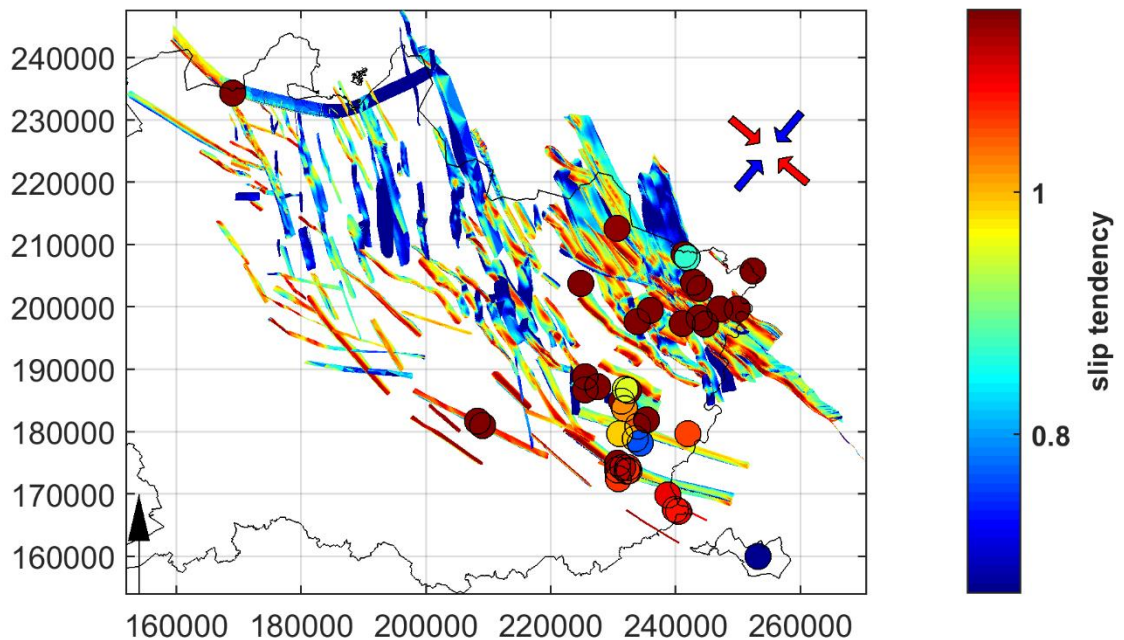


Figure 40: Modelled slip tendency for all fault patches according to the colormap. Black arrow denotes northern direction. Red and blue arrows denote the orientation of the maximum and minimum horizontal stresses, respectively. Colored dots denote epicenters of earthquakes associated with faults. Color encoding of the dots indicates the maximum ST value of the fault segments that can be associated with an earthquake. The colormap is saturated at the lower end at ST=0.6.

such as for Balmatt, then this catalogue should be considered in terms of a separate data source, provided suitability of the catalogue is approved by the ROB.

- We recommend the ROB as the authoritative institution for earthquake activity in Flanders. I.e., the reference for timing, magnitude, and location of earthquakes in Flanders is provided by the ROB. This recommendation is motivated by political aspects rather than by scientific considerations. It forces a unique reference for each earthquake, avoiding confusion possibly caused by competing interpretations of the same earthquake.
- The slip tendencies (section 1.6.3) can be a useful proxy for assessing the seismicity potential of a fault. Damage-relevant earthquakes, however, could occur on smaller faults, which are not resolved in the fault model.

2.1.4 Studies on Balmatt Seismicity

The following documents on the seismicity at Balmatt were provided for the current study:

- Seismic Monitoring Mol, (DMT, 2019a).
- Seismic Monitoring Mol, Evaluation of Source Mechanisms (DMT, 2019b).
- Seismic hazard and risk analysis at Balmatt Part1: Source mechanism analysis (INERIS, 2019).
- Seismic hazard and risk analysis at Balmatt Part2: Characterization of the triggering mechanism, hazard and risk assessment (INERIS, 2020).

The current review is restricted to the two studies by INERIS (INERIS, 2019, 2020). These, however, are interconnected with the studies by DMT. Therefore, the current report starts with a summary of the DMT studies.

2.2 STUDIES BY DMT

2.2.1 Seismic Monitoring Mol

The study DMT (2019a) provides a high-level description of the seismic monitoring of geothermal activities at Balmatt. It does neither provide details on the recording instruments nor on the data processing but focusses on results:

Between October 2018 and August 2019, a total number of 265 earthquakes in the magnitude range $M_L=-1.0$ to $M_L=2.2$ were detected by a local 7-station network consisting of instruments deployed in 3 shallow (30 m) and 4 deep (220 m – 600 m) boreholes. The magnitude-frequency distribution indicates $b \approx 1$ and a magnitude of completeness $M_c \sim 0.5$ (M_L). The strongest earthquake occurred 2.5 days after hydraulic injection tests were terminated and the well was shut-in.

Earthquakes cluster around the lower section of the geothermal injection well in which hydraulic tests were operated in the same period. The macroscopic outline of the distribution of epicenters forms a structure striking NNW. The spatial extension of the structure grows with time.

Source parameter estimates of the largest earthquake indicate 13 MPa stress drop, 40 m source radius, and 1.4 cm displacement. A maximum ground vibration $PGV=1.01$ mm/s was measured at 600 m depth and 3 km epicentral distance. Significantly larger PGV are expected on the surface.

Similar fault plane solutions were obtained for the strongest events. These are not well constrained by P-polarities due to insufficient coverage of the focal sphere. When combining P-polarities and S-wave angles, an optimum solution of 350/50/210 (strike/dip/rake) is found.

Event pairs/groups with high waveform similarity are interpreted as indicator for close-by rupture and similar mechanisms.

2.2.2 Seismic Monitoring Mol, Evaluation of Source Mechanisms

The study DMT (2019b) complements their previous study (section 2.2.1) providing a more detailed analysis of hypocenters and fault plane solutions:

A good match between observed and modelled phase onsets, including reflected phases, is obtained with a five-layer velocity model. Sensitivity tests indicate that the extremely high V_p/V_s ratio of the velocity model is actually required for matching S-wave arrivals and multiple reflections observed at the near surface stations.

2.3.1.2 Source Mechanisms

In a second step, a similar approach of waveform matching is used for determining source mechanisms. Using the Green's tensors determined in the previous step, synthetic seismograms were calculated for a double-couple point source in a cylindrical symmetric 1D elastic medium. Matching of synthetic and observed waveforms was performed by systematically varying strike, dip, rake, and moment (magnitude). The analysis was applied to 5 earthquake groups, where each group contains earthquakes with similar waveforms.

Resulting best-matching fault plane solutions are similar for all 5 groups indicating strike slip faulting either striking N-S to NNE-SSW or WSW-ENE to WNW-ESE (auxiliary plane). It is noted that both orientations do not align with the mapped fault traces striking NNW-SSE.

Sensitivity tests indicate that the best-matching solution represents a global minimum in the parameter space. The variability of the best solution is estimated as

- (N-S plane) strike: 170 – 200°, dip: 65 - 90°, rake: 120 - 150°
- (E-W plane) strike: 260 – 300°, dip: 30- 90; rake: 0 – 30°.

The solution is found to be insensitive to shifts of epicenter and source depth in the order of 500 m.

2.3.1.3 Ground Vibrations

Using synthetic waveforms modelled in the previous section, peak ground vibrations (PGV) were determined for the strongest M_{Lcorr} 2.2 earthquake and converted into seismic intensities using an empirical relationship from California. At the Earth's surface, a maximum value of $PGV=1.8$ mm/s is obtained corresponding to intensity III-IV (MMI).

Intensity II is obtained for the M_{Lcorr} 1.8 earthquake, indicating that the event could have been felt.

2.3.1.4 Traffic Light System

The traffic light system (TLS) at Balmatt is based on three criteria: (i) local magnitude M_{Lcorr} , (ii) event location in EW direction, and maximum recorded ground vibrations (peak ground acceleration PGA or peak ground velocity PGV). The reliability of these criteria is discussed in the INERIS study:

- Moment magnitude determined by waveform matching (section 2.3.1.2) is found to agree within 0.1-0.2 magnitude units to M_{Lcorr} . From this it is concluded that M_{Lcorr} is a suitable parameter adequately capturing the physical dimensions of the source size.
- Several suggestions are being made for modifying the event location criterion. These include clear (quantitative) threshold values for the distance between earthquakes and mapped faults as well as a minimum earthquake magnitude to avoid false alerts due to noisy data. Furthermore, it is recommended to invoke earthquake location uncertainty into the evaluation of the TLS thresholds. Sensitivity tests are recommended to explore error contributions by station coverage, phase association, and the assumed velocity model.

solutions. This approach is more prone to error compared to using P-wave polarity information only.

The alternative approach followed by INERIS is based on full waveform matching, which we consider to be a good strategy.

Results indicate that the ten largest magnitude events exhibit very similar fault mechanisms. This is a typical observation made in various enhanced geothermal reservoirs (e.g., Albaric et al., 2014; Baisch et al., 2015; Deichmann et al., 2014), indicating that seismicity has occurred on different patches of the same, larger scale (planar) fault (Koch et al., 2021).

Best matching fault mechanisms, however, are NNE-SSW trending, in contrast to the NNW-SSE trends of locally mapped faults. Based on a sensitivity analysis, INERIS does not completely rule out NNW-SSE trending fault mechanisms, although observation data appears to be less consistent with this mechanism.

The latter conclusion appears reasonable to us, in particular when accounting for additional sources of error not considered in the INERIS sensitivity analysis. These include model assumptions of a pure double-couple point source and of a homogeneous 1-D seismic wave velocity structure. The impact of these factors is difficult to quantify.

We note that the macroscopic trend of the seismicity (DMT, 2019a) is oriented NNW-SSE, which is in better agreement with the trend of mapped faults. In some other geothermal reservoir, where source mechanisms are better constrained, agreement is found between fault mechanisms and the fault trajectory outlined by the hypocenter distribution (Baisch et al., 2015; Deichmann et al., 2014).

2.3.2.3 Ground Vibrations

Simulated ground vibrations for $M_{Lcorr}=2.2$ are approximately consistent with measurements and reported intensities.

We emphasize, however, the uncertainty associated with comparing to PGV measurements at depth and the uncertainty associated with converting earthquake magnitude between different scales (see also comments in following section).

2.3.2.4 Traffic Light System

INERIS finds a 1:1 agreement between moment magnitude M_w and corrected local magnitude M_{Lcorr} (being defined as the local magnitude M_L corrected by -0.5 magnitude units).

Theoretical considerations, however, indicate that local and moment magnitude should scale $M_w \sim 2/3 M_L$ (Deichmann, 2017; Munafò et al., 2016). This could indicate that the 1:1 scaling found by INERIS only holds for earthquake around magnitude 2. Alternatively, we may speculate that the waveform matching procedure (section 2.3.1.2) is most sensitive to the maximum amplitude, which also is the basis of the M_L scale. In this case, we would expect deviations between M_w and M_{Lcorr} if M_w was determined e.g., from observed seismogram spectra (Brune, 1970). Indeed, subsequent analysis by INERIS indicates $M_w \sim 2/3 M_L$ when M_w is determined from observed seismogram spectra (section 2.4.2.2).

From a practical point of view, however, we agree that using the M_{Lcorr} scale also for modelling and seismic hazard assessment is the most suitable approach. Re-calibration of the magnitude scale (and its conversion to M_w), however, might be necessary when more observation data becomes

Uncertainty exists regarding the sensor orientation, which was re-estimated using VSP surface signals.

Furthermore, INERIS questions the justification for associating early seismicity with the flow exit (namely a sharp increase of production temperature) by noting that subsequent seismicity is not correlated with similar signals in production data. They conclude that *“correlation between exploitation data and seismic event occurrence is not a direct indicator for source location at the injection well”*.

Based on these results, INERIS suggests using the 1D velocity model for locating future seismicity and to account for a location error in the order of around 500 m, being related to picking uncertainties and uncertainty in the velocity model.

Locating the whole data set with the 1-D velocity model results in a spatial hypocenter distribution dominated by two distinct clusters (their Figure 7), rather than by a fault-like structure resulting from the 3-D velocity model. INERIS suggests that the fault-like structure may be a result of location uncertainty.

Based on a cluster analysis events were grouped into 7 families with similar waveforms. Subsequently, hypoDD was used for determining relative hypocenter locations, which exhibit similar location errors as absolute hypocenter locations.

Assessment of network performance yields magnitude of completeness $M_c > 0$ indicating lower sensitivity compared to similar local networks.

2.4.1.2 Source Parameters

Source parameters of 57 events were determined from source spectra using Madariaga’s model. The resulting moment magnitudes are consistent with the local magnitude scale.

Source spectra exhibit very similar corner frequencies, despite varying moments over 2 orders of magnitude.

2.4.1.3 Triggering Process

Indications are found that seismicity occurrence is dominated by direct pressure effects. These include an increase of seismic moment with maximum injection pressure, an apparent upper limit of seismic moment as a function of the total injected volume, and an apparent lower limit of seismic moment as a function of the mean flowrate (Figure 11g). Furthermore, indications for a Kaiser effect are found.

Nevertheless, the following observations are interpreted as indications for non-linear hydromechanical coupling processes:

- No seismicity is observed at the injection well.
- Multiplets are interpreted as repeating earthquakes, the occurrence of which contradicts the Kaiser effect.
- Seismicity rate is not linearly related to pressure/flow but occurs episodically.
- Post-injection seismicity occurred more than a month after hydraulic operations were terminated.

Predicted ground vibrations for maximum magnitude earthquakes are related to seismic (MMI) intensities using an empirical relationship determined for natural seismicity in California. The seismic intensity scale is used for comparing predicted intensities to threshold values regarding perceptibility, Eurocode 8 building standards, and standards for the Nuclear Research Centre.

2.4.1.5 Conclusions and Recommendations

It is concluded that

- [... M_{\max} ranges most likely between 3 and 4 meanwhile hazard scenarios with M_{\max} larger 4 and 5 cannot be excluded...]
- [...light damage at private houses with Eurocode 8 standards (zone 3 Belgium) is likely for M_{\max} around 4...]
- [...damage on the building of the nearby SCK-CEN Nuclear Research Centre is expected for M_{\max} close to 5...]
- [...for future short-term circulation tests (weeks to months) ...] [...a probability of exceedance for perceptible earthquakes by local population..] is [... < 1 %...].

It is furthermore noted that observed seismicity cannot be explained by [...using linear hydromechanics models based on homogeneous fluid pressure diffusion models and Mohr-Coulomb failure criteria...]. Besides non-linear fluid flow and static stress transfer, aseismic slip is suggested to play a key role for the earthquake processes at Balmatt.

It is recommended to improve the seismic network and to lower the magnitude threshold of the TLS to $M_L=1.8$.

2.4.2 Review Comments

2.4.2.1 Hypocenter Locations

The chosen approach appears sound and we agree with the overall conclusion that location uncertainty in the order of 500 m needs to be expected, reflecting picking errors and uncertainties of the seismic velocity model.

Although the 1-D model velocity model appears to be better supported by observation data, we emphasize the uncertainty associated with the 1-D velocity model.

As a result of the 1-D velocity model, hypocenters are significantly offset from the injector. Although this scenario cannot be excluded, it nevertheless appears unlikely as it is difficult to explain geomechanically: Even a high-permeable 2-D structure cannot explain the direct seismicity response to pressure, because pressure signals at 400 m distance will be massively delayed and attenuated. Therefore, a connection from the well to the region of seismic activity had to be through a channel of small diameter (and little storage) to maintain the pressure signal.

Therefore, we consider the 1-D velocity model as one of several competing hypotheses, the 3-D velocity model being an alternative.

The most efficient way for improving our knowledge on subsurface velocities would be to calibrate the interval velocity between the injection point and the recording instruments by check shots.

Technical Comments

- The lack of seismicity near the injection well could simply result from the uncertainty of seismic wave velocities. INERIS acknowledges a general >500 m uncertainty for absolute event locations (their section 7.2), which could explain the apparent lack of seismicity near the injector.
- The occurrence of multiplets does not necessarily contradict the Kaiser effect. Closely spaced earthquakes (even with overlapping source area) could as well reflect progressive rupture, where co-seismic stress load from previous event(s) plays an important role for triggering a subsequent event, e.g. Baisch (2020).
- Episodic occurrence of seismicity could reflect different levels of stress criticality on a larger scale fault, in combination with co-seismic stress transfer as discussed for other geothermal reservoirs, e.g. Baisch (2020).
- Similarly, post-injection seismicity is a typical phenomenon in geothermal reservoirs, which can be explained by hydraulic pressure diffusion in combination with co-seismic stress transfer (Baisch et al., 2010; Baisch, Weidler, Vörös, & Jung, 2006; Hsieh & Bredehoeft, 1981).

In the triggering model proposed by INERIS, seismic deformation can be viewed as a secondary phenomenon resulting from the primary process of aseismic deformation. Conceptually, the deformation energy associated with aseismic deformation must be much larger than the seismic deformation energy. Processes that could drive such large-scale deformations are completely unclear to us, in particular if fluid injection occurred below the fracture opening pressure, which we consider a likely scenario.

2.4.2.4 Seismic Hazard and Risk Assessment

Although INERIS states that their hazard assessment is subject to considerable uncertainty, we are concerned that the figures provided by INERIS may lead to underestimating the induced seismicity risk of future operations.

Our concerns are related to two aspects. We suspect that

- the actual damage threshold may be well below the M4 damage threshold estimated by INERIS,
- the actual probability for the occurrence of a felt event during future geothermal operations (testing) could be much larger than indicated by INERIS.

In the following we explain our concerns in more detail.

Damage Threshold

The INERIS GMPE predicts much larger PGV for $M > 2.2$ earthquakes, e.g. compared to the GMPE by Douglas et al. (2013) in combination with near-surface amplification after Poggi et al. (2011). The latter GMPE is calibrated by (global) induced seismicity observations in the magnitude range $M_w = 1$ to $M_w = 5$.

At the same time, consequences for a given level of ground vibrations might be systematically underestimated by INERIS. The chosen approach of evaluating consequences based on IMMS intensities appears not suitable to us, since the intensity scale is not well calibrated for small (cosmetic) damage. In our view, comparisons to engineering standards, e.g. SBR (2010) or DIN4150-3 (Deutsches Institut für Normung e.V., 1999b), are more suitable for assessing consequences.

2.5 CONCLUSIONS

The processes leading to induced seismicity at Balmatt are not fully understood yet, which is mostly due to insufficient observation data. While the studies by INERIS consider aseismic deformations to play a key role, we favor a more common explanation, where seismicity is controlled by fluid pressure increase in combination with co-seismic stress redistribution.

We consider the data analyses performed by INERIS for determining earthquake locations and mechanisms to be state-of-the art. We are, however, concerned that the INERIS prediction of ground vibrations and associated consequences are insufficiently calibrated, finally leading to underestimating risk.

The traffic light system (TLS) operated during previous geothermal operations reflects *ad hoc* threshold choices rather than a strict design criterion of a certain consequence that should be avoided (compare e.g. Schultz et al., 2020; Verdon & Bommer, 2020). We see several issues associated with the TLS operated initially:

- The red-light threshold on magnitude at $M_L=2.5$ is well in the range of human perceptibility. It has not been investigated to what extent this threshold value could prevent damage to buildings when accounting for magnitude jumps (Verdon & Bommer, 2020) and/or trailing effects (Baisch et al., 2019).
- The TLS was operated using downhole measurements only, which may not adequately represent ground vibrations at the surface.
- The TLS criterion on seismicity migrating ‘out-of-zone’ includes qualitative aspects (e.g., ‘Eventlocaties bewegen naar het oosten’), which are not meaningful e.g., considering location uncertainty.

Following recommendations made in the INERIS studies, the TLS was modified (Figure 42). The TLS includes threshold values on activity rate and earthquake location. Both parameters include subjective components (e.g., start of binning interval for determining activity rate), which may lead to uncertainties in the TLS evaluation. As these parameters are solely used for defining the TLS state orange, associated uncertainties maybe acceptable. The stop-light threshold is based on earthquake magnitude and/or peak ground vibration/acceleration. Given the subjective nature of the magnitude scale, we consider the threshold value on peak ground vibration (PGV) to be most relevant. The $PGV=1$ mm/s threshold is by a factor of ~ 3 larger than the level at which human perceptibility may start (Deutsches Institut für Normung e.V., 1999b, p. 41; Groos et al., 2013), implying that operations will be stopped only after a felt earthquake has occurred. This implies that the TLS may not prevent the occurrence of an earthquake with vibrations causing (slight) damage to buildings when accounting for magnitude jumps (Verdon & Bommer, 2020) and/or trailing effects (Baisch et al., 2019). Depending on the legal situation, societal acceptance, and the financial body of the operator we recommend to further reduce the stop-light threshold.

During this study, we were informed that several dozen additional (surface) seismometers were deployed by ROB and VITO for monitoring future geothermal activities at Balmatt. Based on the large number of additional surface stations, we feel confident that the recommendations we have made in this study regarding monitoring network extension are fulfilled.

Equation 1
$$\tau > \mu \cdot (\sigma_n - P_f) + c_0.$$

Stress perturbations on an idealised, cohesionless fracture can be described by Coulomb stress changes ΔCS , which can be defined as:

Equation 2:
$$\Delta CS = \Delta\tau - \mu \cdot (\Delta\sigma_n - \Delta p_f),$$

with $\Delta\tau$, $\Delta\sigma_n$, and Δp_f denoting changes of shear stress, normal stress, and fluid pressure, respectively. Positive ΔCS values increase the tendency to failure of a fracture. The failure process of a fracture can be seismic (associated with earthquakes) or aseismic (not associated with earthquakes), depending on how the instability evolves.

The strength of an induced event is primarily controlled by the dimension of the shearing plane associated with the event:

Equation 3:
$$M_0 = G \cdot A \cdot d,$$

where M_0 is the seismic moment, G denotes the shearing modulus, A is the area of the shearing plane, and d is the average slip occurring on the shearing plane. The seismic moment can be determined from seismogram recordings assuming an earthquake model (e.g. Boatwright, 1980; Brune, 1970). Several empirical relationships exist to convert seismic moment to earthquake magnitude M_w . Most common is the definition by Hanks & Kanamori (1979):

Equation 4:
$$M_w = 2/3 \cdot \log(M_0) - 6.1,$$

for which consistency with simple physical models has been demonstrated (Deichmann, 2006, 2017; Munafò et al., 2016).

Besides the moment magnitude, the Royal Observatory of Belgium (ROB) is using a local magnitude scale M_l as defined in Van Camp et al. (2020).

3.2.2 Earthquake Consequences

For assessing consequences of an earthquake, ground vibrations at the Earth's surface need to be determined. Besides analytical models (e.g. Aki & Richards, 2002), there exist various empirical Ground Motion Prediction Equations (GMPE) relating earthquakes of a certain magnitude and depth to vibrations at the Earth's surface (compare summary of Douglas, 2017). Most published GMPEs were developed from observations of larger magnitude, natural earthquakes occurring at greater depth compared to geotechnical installations. These GMPEs cannot be used for the shallower, induced earthquakes of smaller magnitude. Several GMPEs have been developed specifically for induced seismicity (Atkinson, 2015; Douglas et al., 2013).

Once ground vibrations at the Earth's surface have been assessed, consequences depend on the vulnerability of the exposed objects. Such relations are typically referred to as fragility functions and express the relationship between a level of ground motion intensity and the corresponding probability of exceeding a certain damage grade. For low damage grades, fragility functions are often expressed as a function of peak ground velocity. In general, the vibration level above which damage to a building starts to occur depends on the building construction and cannot be predicted with high accuracy. Engineering standards, for example the Dutch SBR standard (SBR, 2010; updated 2017) and the German DIN4150-3 (Deutsches Institut für Normung e.V., 1999b), provide guidelines of the vibration level above which damage to buildings and other installations tends to occur.

In The Netherlands, the risk associated with seismicity induced by gas extraction is addressed using similar classification schemes (Muntendam-Bos et al., 2015; van Thienen-Visser et al., 2018; Van Eijs et al., 2006).

To the best of the author's knowledge, comparable screening approaches have not been applied in the mining industry.

3.2.5 Hazard/Risk Assessment

A seismic hazard or risk assessment is either based on a probabilistic approach, a deterministic approach, or a combination of both. The hazard associated with natural seismicity is typically assessed by a probabilistic seismic hazard analysis, PSHA, e.g. (Cornell, 1968; McGuire, 1995). The fundamental basis for a PSHA is the earthquake model, i.e., a model of the occurrence probability of a certain magnitude event in a given region and a given period of time. For natural seismicity, earthquake models are typically based on the magnitude-frequency distribution of previous seismicity, assuming a stationary earthquake process.

To what extent the occurrence of induced seismicity can be approximated (piecewise) by a stationary process is a strongly debated subject. In practice, such approximations require earthquake data for calibration. Prior to subsurface activities, however, location-specific (induced) earthquake observations do not exist. Furthermore, the seismicity response to subsurface activities strongly depends on site-specific geological and tectonic conditions, as well as on operational parameters. Therefore, induced seismicity observations from other locations may not be transferrable.

In principle, physics-based models could be used to numerically simulate earthquake catalogues as an input to a PSHA (e.g. Baisch et al., 2009; Gischig & Wiemer, 2013; Milner et al., 2021). Seismicity forecasts resulting from these models, however, are strongly depending on *ad hoc* parameter assumptions. Frequently, it is not even possible to predict whether a subsurface operation will produce any measurable seismicity at all (e.g. Schultz, Skoumal, et al., 2020). Within the framework of a PSHA, this implies that hazard probabilities might be largely controlled by expert judgement.

As an alternative, seismic hazard can be assessed deterministically (deterministic seismic hazard assessment, DSHA). This approach focusses on determining a maximum possible magnitude in a worst-case-scenario, without quantifying its occurrence probability (e.g. Wang & Huang, 2014).

Existing guidelines for assessing induced seismicity risks typically have no general preference for either PSHA/PSRA or DSHA (Barth et al., 2015; Ground Water Protection Council and Interstate Oil and Gas Compact Commission, 2015; Majer et al., 2012). Independent of the chosen approach, these guidelines recommend assessing project-specific risks by considering

- the local geology and tectonic situation,
- previous earthquake activity in the project region,
- planned subsurface operations,
- buildings and infrastructure.

2019), mining (Foulger et al., 2018) and fracking operations (De Pater & Baisch, 2011; Verdon & Bommer, 2020).

A common strategy is to anticipate trailing effects in the TLS design by adding an additional safety margin to the magnitude threshold value. For fracking induced seismicity, observations indicate that threshold values need to be up to 2 magnitude units lower than the critical earthquake magnitude that needs to be avoided (Schultz, Beroza, et al., 2020; Verdon & Bommer, 2020). Trailing effects of similar magnitude were also observed in geothermal reservoirs, e.g. 1.4 magnitude units (M_L) after geothermal production at Californië, The Netherlands (Baisch & Vörös, 2019) and the largest trailing effect with approx. 2 magnitude units (M_L) after hydraulic stimulation of a geothermal reservoir at Pohang, Korea (Yeo et al., 2020).

More complex TLS have been implemented, e.g. invoking statistical prediction (Bommer et al., 2006; Király-Proag et al., 2018), and/or additional higher alert levels, during which operational measures are reduced or even counterbalanced (Håring et al., 2008).

Systematic studies on how efficient a TLS has prevented the occurrence of an ‘undesired’ earthquake are still lacking. The limitations discussed above, however, are inherent to the earthquake process and not depending on a particular type of TLS.

3.2.7 Risk Management Guidelines

In the geothermal industry, several recommendations for managing induced seismicity risks were proposed, most of them sharing similar concepts (Baisch et al., 2016; Majer et al., 2012; Wiemer et al., 2017).

For example, Majer et al. (2012) propose a seven step approach, starting with (1) a preliminary screening evaluation (compare section 3.2.3), followed by (2) public outreach, (3) assessment of consequences (compare section 3.2.2), and (4) implementation of seismic monitoring. Steps (5) and (6) aim at assessing seismic hazard and risk. The authors propose to evaluate the natural earthquake hazard at the project location for comparison with the combined natural and induced earthquake hazard. They consider two possible approaches for hazard assessment, deterministic seismic hazard analysis (DSHA) and probabilistic seismic hazard analysis (PSHA). They indicate that PSHA is more suitable for a subsequent risk analysis but acknowledge the general difficulties in defining a (probabilistic) earthquake model. The final step (7) invokes the definition of a TLS as a direct risk mitigation measure, as well as several indirect mitigation measures including increased public outreach, community support, and damage compensation.

Recommendations by other authors follow similar lines, while the incremental assessment of the induced seismicity hazard compared to the natural seismic hazard is specific to Majer et al. (2012).

3.3 RECOMMENDATIONS FOR SEISMIC RISK ASSESSMENT IN FLANDERS

3.3.1 General Considerations

The current recommendations cover a broad range of subsurface technologies, operated at different depth levels from the hundred-meter scale to the scale of several kilometers. Geological conditions and the characteristics of subsurface operations are technology-specific, resulting in

monitoring is deemed necessary. General guidelines for a detailed SHA are provided in section 3.2.5.

It is important to notice that the Quick-Scan is a very simple, empirically based approach which is not equivalent to a physics-based analysis of the seismic hazard. The sole purpose of the Quick-Scan is to identify operations with very low induced seismicity potential in the sense that similar operations conducted in the past have not caused seismicity. The Quick-Scan should be handled in a conservative way, i.e., with a tendency to over-estimate the seismicity potential. Quick-Scan results obtained from a Greenfield analysis should be reviewed after in-situ information on subsurface conditions have become available.

In general, we recommend suspending subsurface operations after the occurrence of induced seismicity and (re-)evaluating the induced seismicity risk before resuming operations. This is motivated by our view that even small-magnitude earthquakes alter stress-conditions on faults in the subsurface. Stress contributions from different small earthquakes may accumulate. This accumulation increases the potential for trailing effects and the occurrence of larger magnitude earthquakes (Baisch et al., 2020). If induced seismicity has occurred, we consider it necessary to conduct a detailed SHA for investigating the root cause, identifying mitigation measures, and assessing the mitigated risks before resuming operations.

Although details of the reporting required from the operators need to be specified by the regulator, we nevertheless emphasize that resuming operations after a stoplight earthquake has occurred requires approval by the regulator of the (updated) risk assessment.

For subsurface operations requiring a detailed SHA, we recommend establishing an Expert Panel prior to the beginning of subsurface activities. The Expert Panel should assist the regulator with managing ‘unforeseeable events’ (e.g., stoplight earthquake) and communicating induced seismicity aspects. The Expert Panel should include representatives from the regulator, the ROB, the project developer, and possibly external experts.

The proposed recommendations are evidence-based, relying on previous (global) observations and current interpretations of the potential processes causing induced seismicity. Future observations might bring additional aspects into focus. Adjustments of the proposed workflow may consequently be required. In this respect, the current recommendations are designed to be a living document.

Table 11: Classification of technology types for seismic hazard assessment.

Subsurface Technology	Type	Description
Geothermal	A	section 3.3.3
ATES	no SHA required; no monitoring required	section 3.3.4
HT-ATES	A	section 3.3.4
UGS	B	section 3.3.5
CBM – without fracking	no SHA required; no monitoring required	section 3.3.6
CBM – with fracking	B	section 3.3.6
CCS	B	section 3.3.7
Mining	B	section 3.3.8
Mine water applications – without flooding	no SHA required; no monitoring required	section 3.3.8
Mine water applications – with flooding	B	section 3.3.8

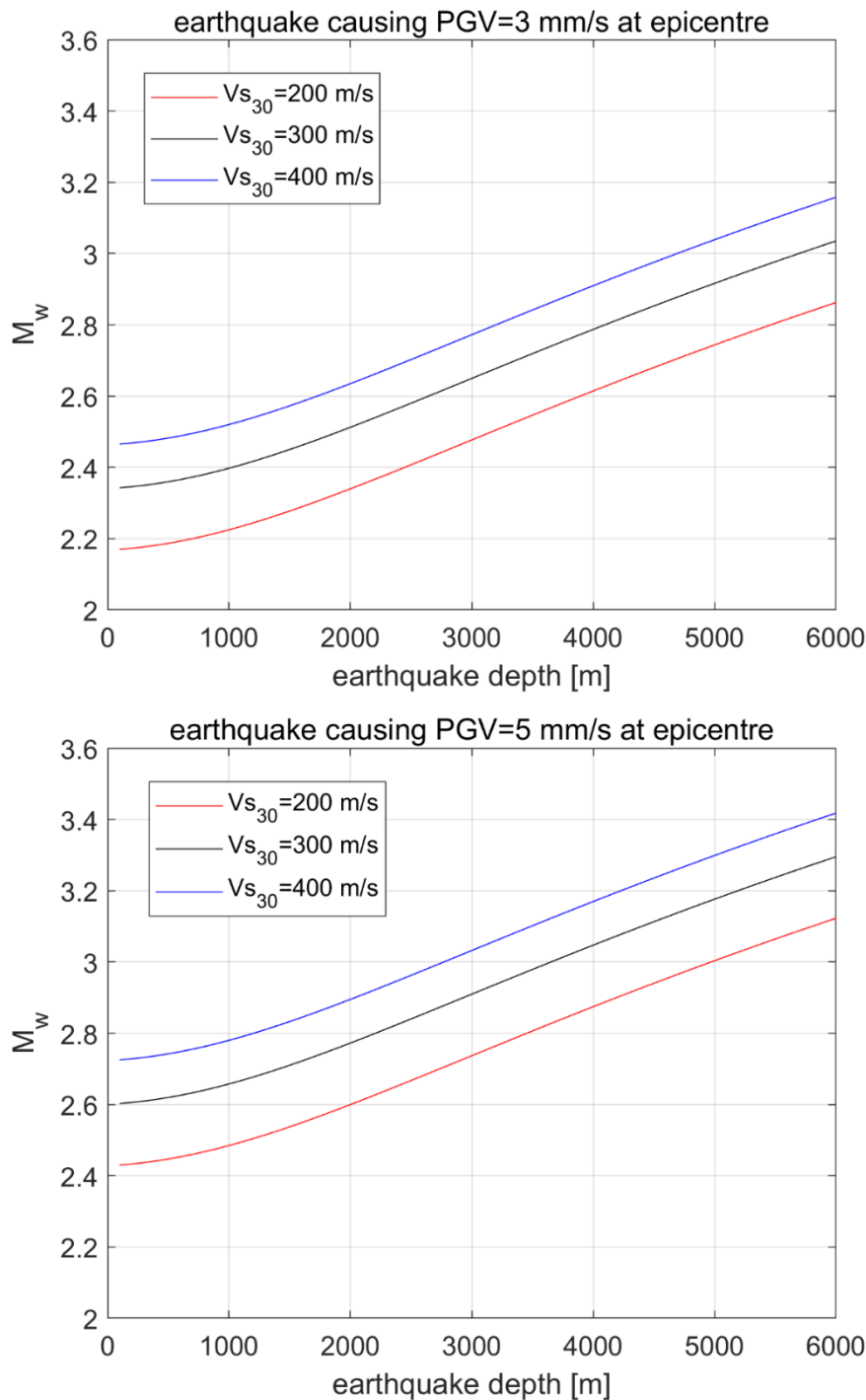


Figure 44: Critical magnitude level M_w at which modelled peak ground vibrations (PGV) exceed the threshold level for sensitive buildings (top) and ordinary buildings (bottom) as a function of earthquake depth. PGV values were calculated based on the GMPE by Douglas et al. (2013) combined with the near-surface amplification factors by Poggi et al. (2011). Different colors indicate the near-surface S-wave velocity (see legend). A dominating signal frequency of 10 Hz was assumed.

3.3.3 Geothermal Exploitation

In The Netherlands, the ‘Quick-Scan’ approach (Baisch et al., 2016) is currently applied to screen the induced seismicity potential of geothermal projects. Given the proximity to The Netherlands, we recommend using the same approach for screening the induced seismicity potential of geothermal projects in Flanders.

Table 12: Proposed scoring scheme for the Quick-Scan (Baisch et al. 2016) with added modifications of the first parameter. 'Carboniferous or older formations connected' refers to a hydraulic connection between injection well and the Carboniferous or older formations. 'Inter-well pressure communication' denotes the hydraulic connection between the injection and production wells. 'Distance to fault' quantifies the distance between injection well and the nearest mapped fault. 'Orientation of fault in current stress field' describes the orientation of the nearest mapped fault. 'Net injected volume' represents the difference between injected and produced fluid volume. Guidelines for assigning Quick-Scan scores are provided in Baisch et al. (2016).

Score	Carboniferous or older formations connected	Inter-well pressure communication	Re-injection pressure [MPa]	Circulation rate [m^3/h]	Epicentral distance to natural earthquakes [km]	Epicentral distance to induced seismicity [km]	Distance to fault [km]	Orientation of fault in current stress field	Net injected volume [$1000 m^3$]
10	yes	no	> 7	> 360	< 1	< 1	< 0.1	favorable	> 20
7	possible	un-likely	4 - 7	180-360	1 - 5	1 - 5	0.1 - 0.5	shearing possible	5 - 20
3	unlikely	likely	1 - 4	50-180	5 - 10	5 - 10	0.5 – 1.5	shearing unlikely	0.1 - 5
0	no	yes	< 1	< 50	> 10	> 10	> 1.5	locked	< 0.1

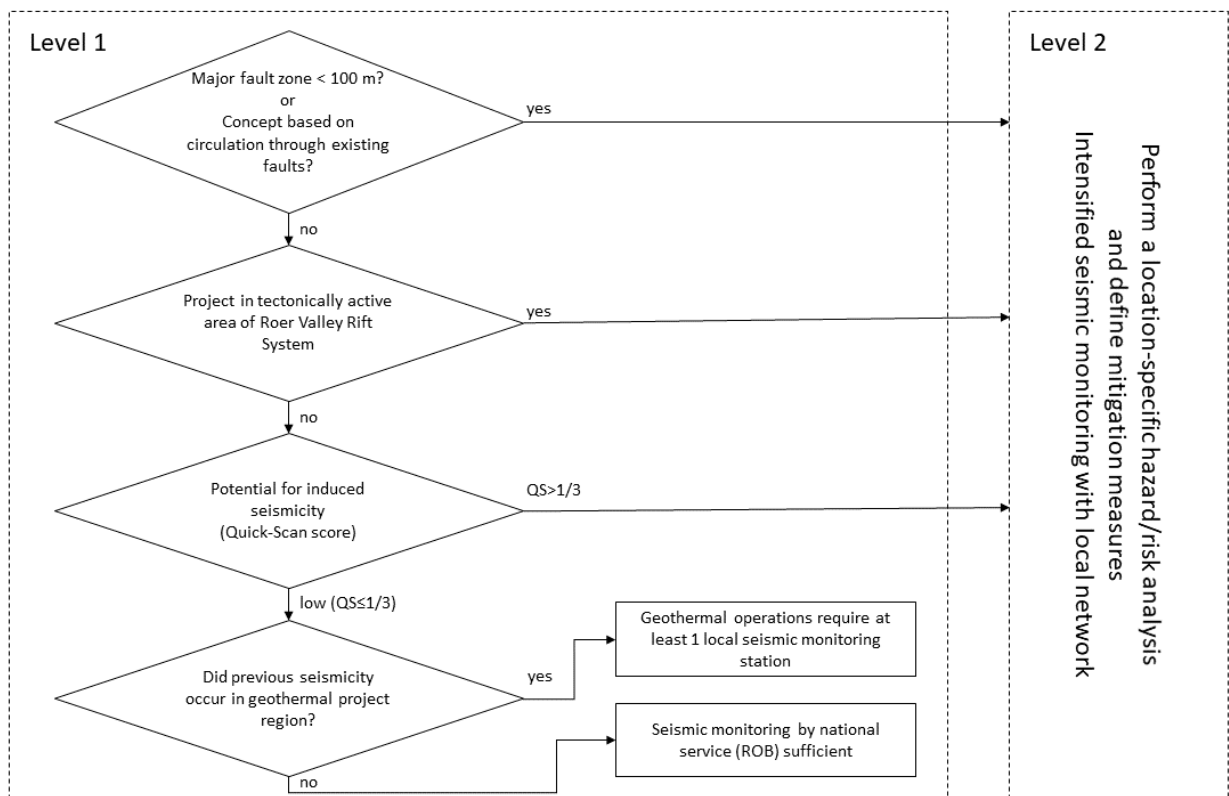


Figure 45: Decision tree for the proposed two-level seismic hazard and risk assessment.

3.3.4 Aquifer Thermal Energy Storage (ATES/HT-ATES)

ATES is an open-loop, bidirectional system, storing and recovering heat using the high permeability of shallow groundwater layers. Most ATES systems are operated at shallow depth ranging from the 10 m level up to a few hundreds of meters. Worldwide, more than 2,800 ATES systems are in

3.3.5 Underground Gas Storage (UGS)

At the end of 2019, there were 661 UGS facilities in operation in the world, most of them utilizing depleted hydrocarbon fields (<https://www.cedigaz.org/underground-gas-storage-in-the-world-2020-status>; last visited 18.8.2021). About half a dozen UGS are operated in depleted gas fields in The Netherlands. Several of the Dutch UGS were associated with induced seismicity at the level $M_L \leq 1.5$ (Vörös & Baisch, 2018). Stronger seismicity up to $M_w = 4.3$ has been associated with gas storage offshore Spain (Cesca et al., 2014; Vilarrasa et al., 2021) and up to $M_w = 3.6$ at Hutubi, China (Tang et al., 2018). A single UGS is operated in Belgium which might be associated with minor seismicity (compare section 1.6.2.2).

Induced seismicity at low magnitude level has also been observed in shallow salt caverns that are used for storage (e.g. Mercerat et al., 2010). Although damage relevant seismicity caused by storage in salt caverns has not been reported yet, stress changes associated with salt creep and/or cavern collapse can be significant and could cause seismicity on nearby, critically stressed faults. Gas storage in aquifers has also been associated with induced seismicity. For example, (Silverii et al., 2021) relate observed earthquakes up to $M < 2.3$ to poro-elastic stress changes caused by gas storage in a carbonate aquifer.

These observations highlight the general potential of the UGS technology for inducing seismicity. We recommend a detailed seismic risk assessment (prior to operations) for all UGS projects in Flanders.

3.3.6 Coal Bed Methane (CBM)

CBM is technically defined as a natural gas that can be recovered from coal seams. Over the last two decades it has become an important energy resource with the largest CBM production sites currently operating in the US, Australia, Canada, and China (Mastalerz, 2014; Mastalerz & Drobnik, 2020). Systematic monitoring of CBM exploitation in Australia yields no indication for induced seismicity (Drummond, 2013, 2016; Glanville et al., 2020). Similarly, no reported showcases of damage relevant seismicity caused by CBM production were found in the literature.

For CBM production we therefore recommend that

- no pre-operational seismic hazard screening needs to be performed,
- no dedicated seismic monitoring needs to be performed.

If fracking technology is used for enhancing CBM production, we recommend performing a detailed assessment of the induced seismicity risk associated with fracking.

3.3.7 Carbon Capture and Storage (CCS)

The CCS technology is still in its infancy with 8 operational, commercial-scale plants. Of these, three are seismogenic with earthquakes $M_w \leq 1.3$ (Foulger et al., 2018). Although CCS has not been associated with damage relevant seismicity, the number of showcases is small and geomechanical considerations do not indicate that a principal limit for the strength of induced seismicity related to CCS exists. Therefore, we generally recommend performing a detailed assessment of the induced seismicity risk for CCS projects in Flanders.

of operations. In this case, induced seismicity must be monitored in real-time with a dedicated monitoring system of the operator.

For both scenarios our recommendations are focused on the minimum requirements.

For baseline monitoring, we recommend deploying the monitoring station(s) at least 1 month prior to the beginning of subsurface activities.

3.4.2 Level I Monitoring

3.4.2.1 Response Protocol

After a local earthquake has occurred, the Level I response protocol suggests suspending subsurface activities, if the earthquake is most likely associated with the activities. In this case, observations are not in accordance with the initial seismic hazard screening. Hence, a re-assessment of the seismic hazard and risk is required.

In principle, this procedure is independent of the magnitude of the local earthquake. In practice, however, it can be difficult to unequivocally associate earthquakes of small magnitude to a certain subsurface activity. Due to a limited station coverage in combination with a low signal-to-noise ratio, the uncertainty of hypocenter location can be significant, sometimes exceeding the level of 5 km into lateral and/or vertical directions. Furthermore, insufficient knowledge of seismic wave velocities at a specific site introduces additional location uncertainty primarily in the vertical direction. Therefore, especially the depth of an earthquake localization is subject to large errors. This may complicate or even impede the discrimination between e.g., induced seismicity and natural earthquakes typically occurring at a greater depth. In doubt, we recommend to (temporarily) deploy a Level II monitoring network for improving location accuracy.

We propose using ‘avoiding damage relevant earthquakes’ as the design criterium for the response protocol. Here, we equate the terminology ‘damage relevant’ with the vibration level of $PGV \geq 5$ mm/s. At this vibration level damage to ordinary buildings cannot be ruled out (section 3.3.2).

We suggest assigning a safety margin of 1 magnitude unit (M_L) to account for trailing effects and magnitude jumps (section 3.2.6). Based on the definition of the local magnitude scale (Richter, 1935), the safety margin corresponds to a factor of 10 in signal amplitude. This implies that operations should be suspended if an earthquake causes vibrations which exceed 0.5 mm/s. Human perceptibility starts at the same level of vibration (Deutsches Institut für Normung e.V., 1999a; Groos et al., 2013). We note that this stoplight threshold of $PGV=0.5$ mm/s is consistent with the recommendations for TLS design by Schultz et al. (2020).

The stoplight criterion defines the lower magnitude limit above which earthquakes need to be detected by the monitoring system. This magnitude limit depends on the depth of the earthquake and can be estimated e.g., using the approach described in section 3.3.2. For example, simulated ground vibrations for an $M_w=1.6$ earthquake at 3 km depth, assuming soft soil conditions with $V_{s30}=200$ m/s, yield $PGV=0.5$ mm/s in the epicenter. Therefore, the monitoring system should provide at least a lower detection limit of $M_w=1.6$ in the area where subsurface activities are operated at 3 km depth with soft soil conditions.

We recommend using instrumentation fulfilling the following specifications:

- Short-period, 3 component seismometer.
- 24bit acquisition system.
- GPS synchronization.
- Time continuous recording with sampling frequency ≥ 100 Hz.
- Data recordings in standard format compatible with the ROB (e.g., miniSeed).
- Real-time data streaming using the SeedLink protocol.

3.4.3 Level II Monitoring

Requirements for Level II monitoring are strongly depending on the response protocol developed as part of the project-specific SHA/SRA. The following recommendations are generic and closely refer to the minimum requirements defined by Ritter et al. (2012):

- A minimum number of 5 monitoring stations should be operated. An optimized station geometry depends on the number of stations included within the network and can be modelled as part of the network design. The 2σ hypocenter location accuracy for seismicity in or near the geothermal reservoir should be at least ± 500 m in horizontal and $\pm 2,000$ m in the vertical direction, respectively
- The locations of the stations should exhibit a comparatively low level of background noise. The detection threshold for reservoir earthquakes should be in the range between $M_L=0$ and $M_L=1$.
- To facilitate the detection of secondary seismic waves, 3-component seismometers should be used.
- The eigenfrequency of the seismometers should be ≤ 1 Hz.
- The instrumental registration should be based upon an absolute time base (GPS synchronization). The sampling frequency should be at least 100 Hz.
- Data should be recorded time continuously with a 24bit acquisition system.
- Real-time data access is required.
- The data should be recorded in standard format compatible with the ROB (e.g., miniSeed).
- Real-time data should be transferred using the SeedLink protocol.

Wherever possible, we recommend operating instruments at the Earth's surface since these provide direct measurements of PGV. Due to the geological conditions in the Campine Basin, however, it may not be possible to fulfill the minimum requirements regarding the background noise level with surface instruments. If all instruments of the monitoring network need to be operated in boreholes, we recommend deploying at least one additional seismometer near the wellhead of one of the borehole stations. This configuration aims at quantifying near-surface signal amplification.

We recommend that raw waveform data is archived by the operator for the entire duration of the seismic monitoring campaign. The data archive should be maintained for a period of at least 5 years following completion of the seismic monitoring. We encourage operators to share their waveform data through ORFEUS (<http://orfeus.knmi.nl>).

During operation of the seismic monitoring, we recommend the following minimum requirements for reporting to the regulator:

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